

# Sustainability Standards for Bioenergy

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prepared by

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## Foreword

Sustainability standards for bioenergy are a key issue from an environmental and nature protection view. The World Wide Fund for Nature (WWF) Germany is promoting activities in that direction. To further the ongoing discussion and to offer a concrete proposal for standards, WWF Germany commissioned a brief study from the Öko-Institut (Institute for Applied Ecology). The study provides an overview of key ecological and social impacts of bioenergy, and develops a *core set of standards* which could ensure the sustainability of future bioenergy supply

The scientific work was to be based on existing studies, other research results, and information already available within the Öko-Institut.

This final report summarizes the key findings of this work. It should be understood as discussion paper, hopefully promoting further discussion and implementation on different policy levels and with different stakeholders. The report is not a position paper of WWF Germany.

WWF and Öko-Instut would like to thank and express our gratitude to all contributors – especially those who participate in the discussions on the drafts of this study within the informal "Biomass Round Table" organized by WWF Germany from Spring to Fall 2006 in Berlin – for valuable comments, critique, and helpful hints.

We would also like to thank Jean-Francois Dallemand (JRC-Ispra) and Ingmar Juergens (FAO) for their inputs and detailed review, and Vanessa Cook (Öko-Institut) for editing this report.

All responsibility for the contents of this study resides with the authors.

Berlin, October 2006

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## **Report Overview**

This reports begins with an introduction to key bioenergy issues in Section 1, summarizing "drivers", global potentials, the key issues of sustainable biomass, and standards.

In Section 2, a brief description of key potential problems and conflict areas arising from increased bioenergy supply is given, and *core* sustainability standards are derived for each problem area. The standards were determined based on a broad review of existing labeling and certification schemes for bio-based products, and previous work carried out by the authors. A distinction is made between the use of biogenic residues/wastes, and the dedicated cultivation of bioenergy crops. Our study focuses on the latter, though.

In Section 3, the *legal* background for implementing sustainability standards is discussed with special focus on international rules, EU legal settings, and certain German laws. Furthermore, legal instruments are briefly described.

Section 4 summarizes various existing schemes of sustainability standards for bio-based products, and compiles their governance structure.

Two basic approaches for implementing sustainability standards for biomass are introduced in Section 5.

Section 6 draws *conclusions* from the previous sections and gives *recommendations*, above all on the necessity of commencing the introduction of sustainability standards for bioenergy. Furthermore, some open questions are addressed.

The report closes with a reference section, a list of acronyms, and an appendix which offers additional thoughts on environmental assessment methods, and synopses with details on sustainability standards for biomass.

## **1** Introduction

Biomass has been used by human beings as a source of food, fodder, fiber, building materials, and energy since the dawn of civilization. Biomass is the totality of plants in the terrestrial and marine biosphere which converts  $CO_2$ , water and solar energy to provide an abundance of organic materials. Biomass also includes the animals which feed upon plants (and other animals), as well as a variety of destruents – including bacteria and funghi – which return plants and animals and their organic wastes into water, and  $CO_2$ .

All this takes place within a complex web of organic materials, soil and plant matter, marine flows, cycling of nutrients and detritus, and much more. Tha is what we, in short, call *life*.

Biomass can be read as "the stuff of life", i.e. everything that living beings are made of, and includes the organic material resulting upon their deaths<sup>1</sup>.

*Terrestrial* biomass, i.e. anything that lives on land, dominates the use pattern of human interaction with plants and animals, from agriculture to hunting and forestry, while the *marine* biomass (living beings in the oceans) is currently being used, in the main in relation to fishing, and (some) harvesting of algae.

The major share of today's human "appropriation" of terrestrial biomass is dedicated to the provision of food, fodder, and fiber. Currently, only around 10 percent of the biomass is *directly* used for energy purposes, but *residues* from agriculture and forestry and their downstream processing nevertheless find their way into cooking stoves, furnaces, and powerplants. Marine biomass is – as yet – not used for energy at all<sup>2</sup>.

One has to keep these figures in mind when considering the sustainability of bioenergy<sup>3</sup>:

*First and foremost*, the pressure on land, biodiversity, soil etc. results from *non-energy* biomass supply, i.e. (non-sustainable) agriculture, and (again non-sustainable) forestry<sup>4</sup>.

<sup>3</sup> See FAO's definition of the following terms (FAO 2006a): *Bioenergy*: energy from biofuels.

Biomass is also the main source of pre-historic deposits which we call fossil fuels – coal, natural gas, and crude oil.

<sup>&</sup>lt;sup>2</sup> For a discussion of "aquatic" biomass, focusing on marine resources and their role in feedstock provision and potential for energy conversion, see Richter (2006).

*Biofuel*: fuel produced directly or indirectly from biomass such as fuelwood, charcoal, bioethanol, biodiesel, biogas (methane) or biohydrogen. Biomass: material of biological origin excluding material embedded in geological formations and transformed to fossil, such as energy crops, agricultural and forestry wastes and by-products, manure or microbial biomass. Bioenergy includes all wood energy and all agro-energy resources.

*Wood energy* resources are fuelwood, charcoal, forestry residues, black liquor and any other energy derived from trees. *Agro-energy* resources are energy crops, i.e. plants purposely grown for energy such as sugar cane, sugar beet, sweet sorghum, maize, palm oil, seed rape and other oilseeds, and various grasses. Other agro-energy resources are agricultural and livestock by-products such as straw, leaves, stalks, husks, shells, manure, droppings and other food and agricultural processing and slaughter by-products.

While the share of bioenergy *decreased* in OECD energy supply over the last decades,<sup>5</sup> biomass is an important energy source in developing countries<sup>6</sup> as shown in the following table.

Table 1	Primary Energy Demand, Renewables and Biomass in Selected Regions
	(Year 2000)

	total	total	total	biomass share
data in EJ/a	primary energy	renewables	biomass	of primary energy
Africa	21.5	10.8	10.5	49%
Latin America	18.8	5.3	3.3	18%
Asia w/o China	48.2	16.1	15.0	31%
China	48.4	10.0	9.0	19%
Middle East	16.3	0.1	0.0	0%
CIS + Central Europe	43.7	1.7	0.6	1%
OECD	223.3	12.7	6.8	3%
World	420.3	56.7	45.2	11%

Source: OEKO (2005)

The major share of bioenergy use today is supplied by *organic wastes*, and - in a few (but nevertheless relevant) regions – via the unsustainable use of forests, and bushland, respectively.

Given the likelihood of further rises in oil prices and persistence of relatively low commodity prices for agricultural and forestry mass products, as well as increasing concerns as regards global climate change, the supply and use of bioenergy will be accorded more attention in the future.

<sup>4</sup> It should be noted, however, that about half of the global forestry products are for firewood, though (FAO 2000). Furthermore, bioenergy supply could *grow far more rapidly* than traditional agriculture, or forestry – especially if fossil energy prices remain high or rise further, and revenues for agricultural and forest products continue to decrease.

<sup>&</sup>lt;sup>5</sup> There are some exceptions to this trend, e.g., Austria, Denmark, Finland, and Sweden. Drastically higher shares of bioenergy are also expected in Germany in the future (Fritsche et al. 2004).

<sup>&</sup>lt;sup>6</sup> In developing countries, some 35% of primary energy comes from biomass (on average); in some African countries, even up to 90%, is the case. The energy supply of approx. 2 billion people depends almost exclusively on biomass where "traditional" bioenergy (wood, manure) still plays an important role in cooking (Karekezi 2004).

## 1.1 Global Potential of Bioenergy

Various studies on the global bioenergy potential use a margin spanning from a few hundred to more than 1,000 EJ – depending on assumptions with regard to agriculture, yields, population, etc. (Fallot et al. 2006, Hoogwijk 2004).

The tropical regions in Latin America and Africa could become a "green Eldorado" for bioenergy, as they are already for traditional agricultural products (WBGU 2003). But also other regions of the world could also produce substantial amounts of bioenergy, in addition to the potentials of bioenergy from residues and wastes.

The following table indicates the potential contribution of biomass to global energy supply in the year 2050.

	Potential (EJ)	Main Assumptions and Remarks	
Agricultural Residues	15–70	Based on estimates from various studies. Potential depends on yield/product ratios, total agricultural land area, type of production system. Extensive production systems require that residues be left so as to maintain soil fertility; intensive systems allow for higher rates of residue energy use.	
Organic Wastes	5–50	Based on estimates from various studies. Includes the organic fraction of MSW and waste wood. Strongly dependent on economic development and consumption, and as use for biomaterials as well. Higher values possible by more intensive use of biomaterials.	
Dung	5–55	Use of dried dung. Low range value based on current global use; high value reflects technical potential. Utilization (collection) over longer term is uncertain.	
Forest Resi- dues	30–150	Figures include processing residues. Part is natural forest (reserves). The (sustainable) energy potential of world forests is unclear. Low range value based on sustainable forest management; high value reflects technical potential.	
Energy Crops (current agri- cultural land)	Energy Crops0–700Potential land availability of 0–4 Gigahectares (Gha), though 1 closer to the average.(current agri- (100–300)(100–300)Based on productivity of 8–12 dry tonne/ha/yr (higher yields ar		
Energy Crops (marginal land)	60–150	Detential maximum land area of 1.7 Cha	
Total	40–1,100 (250 –500)	Pessimistic scenario assumes no land for energy farming, only use of residues; optimistic scenario assumes intensive agriculture on better quality soils. () = most realistic in a world aiming for large-scale bioenergy use.	

Table 2Global Bioenergy Production Potentials for Biomass in 2050

Source: Adjusted from WWI/gtz (2006)

In the most optimistic scenarios, bioenergy could provide for over double of the current global energy demand, without competing with food production, forest protection efforts, and biodiversity. In the least favorable scenarios however, bioenergy could supply only a fraction of current energy use, perhaps even less than it provides today.

Given this huge range, there is an *opportunity to shape* the future biomass development, especially in the direction of sustainable supply practices.

On the other hand, there is a *considerable risk* of unsustainable bioenergy development, as the global rise of the so-called "green revolution" in agriculture has shown in the mid-1960ies and 1970ies when industrialized high-input cash crops like oil palm, soy beans, and sugarcane spread rapidly and intensively around the globe.

#### 1.2 Sustainability Issues of Bioenergy Development

Against this background, serious concerns have been raised about the sustainability of future bioenergy development, both for residues, and dedicated energy crops<sup>7</sup>.

Sustainability comprises economic, environmental and social issues. This study focuses on the latter, even though they are linked to economic issues<sup>8</sup>.

The purpose of this study is not to evaluate certain sustainability dimensions as better than others, or to discuss trade-offs between them (which exist), but rather to *safeguard* bioenergy against environmental and social problems which could arise from economically-driven development<sup>9</sup>.

It should also be emphasized also that bioenergy could - in comparison to fossil fuels - *drastically reduce* greenhouse-gas emissions if managed appropriately (see Section 2.3). Bioenergy also offers significant opportunities *to improve* sustainable development, especially in smaller-scale rural areas.

It should be noted, though, that research on sustainable bioenergy systems is a very recent issue, with the results that only few studies and minor empirical, field-derived data are available as yet. This is even truer of sustainability issues of bioenergy in developing – mostly Southern – countries where semi-arid and arid as well as tropical climates restrict the application of results from "Northern" countries which have different soils, climates, and use different farming systems.<sup>10</sup>

<sup>&</sup>lt;sup>7</sup> See for example Cameron (2006), EEB/BLI/T&E (2006), and Neuhaus (2006), as well as the global considerations in WWI/gtz (2006).

<sup>&</sup>lt;sup>8</sup> Since it is hard to clearly distinguish economic and social issues, some more "macro" economic concerns are included in the social dimensions (see Section, 2.6,)..

<sup>&</sup>lt;sup>9</sup> The study does *not* deal with the sustainability of "traditional" biomass (e.g., small-scale use of wood for cooking), and bio-based materials (agricultural commodities, timber, paper, fibers etc), even though they dominate current global biomass use.

<sup>&</sup>lt;sup>10</sup> A notable exception is the Expert Workshop on Sustainable Bioenergy Cropping Systems for the Mediterranean which focused on semi-dry and dry climates (JRC/EEA 2006).

## 1.3 Standards and Certification Schemes

The sustainability standards discussed in Section 2 are meant as *basic principles* which define the "rules" by which sustainable bioenergy development plays. From these standards, a set of criteria and indicators can be derived to "measure" compliance, and implemented into voluntary or legal systems like product labeling and certification, but also in (governmental) support schemes (e.g. subsidies or preferential treatment of some products).. This study focuses on sustainability standards, while drawing substantially upon existing labeling and certification schemes for bio-based products. It neither concerns certification itself, nor monitoring or verification. These aspects need to be addressed once the core set of standards has been agreed upon, and implementation begins.

# 2 Key Environmental and Social Concerns from Bioenergy Production and Respective Core Sustainability Standards

This section offers a generic description of potential problems, and conflict areas arising from increased bioenergy use, differentiated for residues/wastes, and dedicated cultivation of bioenergy crops. The study focuses on the latter. After briefly introducing the potential problems and conflicts, subsequent standards are developed to safeguard against the respective risks. In order to design a *core set* of sustainability standards, this brief study draws upon other work that has been carried out on the sustainability of energy systems, especially those utilizing bioenergy. This section focuses on annual and perennial energy crops and also addresses residues and wastes (e.g. agricultural residues) where appropriate.

Preventing environmental degradation and socio-economic disruption from activities associated with bioenergy supply are seen as the *basic* principles for sustainability. In the longer term, a process-oriented development of more refined criteria and indicators involving relevant stakeholders is needed (see Section 6).

The standards derived here are based on an evaluation of various studies,<sup>11</sup> and the following standards and certification schemes:

- American Tree Farm System
- European Green Electricity Network (EUGENE)<sup>12</sup>.
- EUREPGAP Protocol for Fresh Fruit and Vegetables
- Fairtrade Labelling Organizations International FLO

<sup>&</sup>lt;sup>11</sup> AIDE (2006), Fritsche et al. (2004), LowCVP (2006), Lewandowski/Faaij (2004), OEKO/Alterra (2006)

<sup>12</sup> The EUGENE standards were analyzed within the EU-sponsored CLEAN-E project coordinated by the Öko-Institut which also covered the following labels for bioenergy: Ecolabel Austria, Bra Miljöval Sweden, and naturemade star Switzerland, Green Power Australia, Green-e USA, and Environmental Choice Canada Ecoenergia Finland, Gruener Strom Label + OK power Germany, Milieukeur – Netherlands, naturemade (see Annex 4).

- Flower Label Program (FLP)
- Forest Stewardship Council (FSC)
- Green Gold Label Program
- Impact Basel Criteria for Responsible Soy Production
- RSPO Principles and Criteria for Sustainable Palm Oil Production
- Sustainable Agricultural Standards
- Sustainable Forestry Initiative Standard (SFIS) 2005–2009 Standard
- Utz Kapeh Codes of Conduct

A synopsis of citations taken from key sections of these sources is given in Annex 2. For internet access to documents which provide particulars of these initiatives and organizations, please see Annex 5.

Furthermore, discussions within the informal group "Biomass Round Table" (organized by WWF Germany in Berlin between Spring and Fall 2006) gave rise to valuable suggestions, insights, and comments on drafts of this report.

The sustainability standards for bioenergy presented in the subsequent sub-sections follow the logic of *cumulative compliance*, i.e. sustainable bioenergy developments must meet *all* of the core standards *simultaneously*. If a project fails to comply with any one of the core standards, it should be considered unsustainable.

Furthermore, the standards developed here have an *impact focus*, i.e. they are expressed with respect to the area of concern only. As a consequence, cross-impact effects of standards are not explicitly addressed, e.g. those of the agrochemicals standards listed under "water protection" also have a protective impact also on biodiversity and soil.

For easier recognition in the text, recommended standards are given in lightly shaded boxes.

In Appendix 1, an additional aspect is discussed: in addition to land-use related impacts and operational issues like GHG emissions, agrochemical application and irrigation, the *choice of bioenergy farming systems* also determines impacts on biodiversity, soil, etc.

Therefore, a relative ranking of the various farming systems should be carried out in order to favor such schemes which have low environmental risks, and to de-favor those where risks are relatively high. This relative ranking aims at prioritizing bioenergy crop production schemes (several crops) within a given region.

Thus, the relative ranking is a step, as is compliance with the core standards suggested here. Details concerning methodology can be found in Annex A-1.

## 2.1 Land Use, Land Availability and Land-Use Conflicts

One of the central conflict areas in cultivating bioenergy crops is its *land use* which varies depending on crops species, cultivation methods, and soil and climatic conditions.<sup>13</sup> Depending on its spatial distribution and cultivation practices, increased bioenergy cropping *could* result in the loss of habitats and the endangerment or extinction of rare species, obstruction of migration patterns and corridors, and degradation of soils, and water bodies.<sup>14</sup>

The land-use effects of bioenergy cropping systems must be considered with respect to the reference land-use (if any): if bioenergy production replaces intensive agriculture, the effects could range from neutral to positive, while replacing natural ecosystems (forests, wetlands, pasture, etc.) will lead to negative effects in most cases.

In terms of quantity, however, land use for *non-energy purposes* will – in all probability – prove more important in the next decades:

An *increase* in agricultural land use is to be expected in the developing world, due to population growth, changes in diet, increasing opportunities for the export of food and fodder. The degradation and salinization of currently cultivated land, limits of irrigation, and ongoing desertification might reduce available land for agriculture, thus increasing the pressure for agriculture-induced land-use change (FAO 2003, WBGU 2004).

Yet, modern farming practices, improved breeding, and pest management could well *counterbalance* these trends. Climate change will be another important driver of changes in farming and land-use systems.

At the same time, the demand for wood products (timber, paper etc.) will increase worldwide (FAO 2000), in parallel to economic development which will also cause additional pressure on land from settlements, and transport infrastructure.

Land allocations will be driven by both policy decisions and the differential net private benefit derived from different land uses (i.e. food vs. energy vs. biomaterials).

Potential future increases in bioenergy cropping must be seen in this context – it is *one* of several pressures for increased land use.

Furthermore, land requirements for bioenergy cropping compete with other land uses *only if fertile land* is considered.

<sup>&</sup>lt;sup>13</sup> See. for example, EEA 2006, Elbersen et al. 2005, Fritsche et al. 2004, OEKO/Alterra 2006.

<sup>&</sup>lt;sup>14</sup> On the other hand, appropriately selected and managed bioenergy cultivation could also *positively* affect (i.e. enhance) soil quality, habitats, and the biodiversity of current arable land, and modern biomass use could help to reduce air pollution e.g. from coal, or heavy fuel oil.

Since the share of *degraded* land which could, in principle. be used for bioenergy farming systems is (unfortunately) globally increasing, making use of this land for bioenergy production represents a potential of 25 percent of global primary energy use, even when low yields are assumed<sup>15</sup>.

To minimize land-use conflicts, the development of economically viable and environmentally sound options for making use of such lands, and to take into account the social implications as well should be understood as a *priority* for sustainable bioenergy.<sup>16</sup>

This study emphasized land use as a complex and important issue. To show the full range of aspects, subsections 2.1.1 and 2.1.3 are included in Section 2.1, though they refer to socio-economic issues, and are not mentioned again in the socio-economic section 2.6.

#### Spotlight: Biofuel development in Brazil

The supply of sugarcane in Brazil is mainly based on monocropping in large farms (up to 100,000 ha), intensive use of machines, and agrochemicals. Due to restrictive environmental legislation in the 1990s, the burning of the crop before harvest has been prohibited in the state of Sao Paulo, which accounts for the major share of Brazil's sugarcane production. The resulting mechanization of the harvest process, which is only possible with crops grown on slopes with a gradient lower than 12%, and on farms larger than 500 ha. The end of the pre-harvest burning fields gives significant environmental benefits, such as the elimination of air emissions, and the reduced risks of forest fires (Pinto et al. 2001).

Sugarcane crop has expanded to more degraded or poor areas (mainly ex-extensive pastures). It contributes to soil recovery, adding organic matter chemical-organic fertilization, contributing to improve its physic-chemical conditioning and incorporating soils to the Brazilian agricultural area,

Sugarcane in Brazil is recognized today for causing relatively little soil loss as a result of erosion. This situation is even improving by means of the progressive increase of the harvest without straw burning and by dint of techniques of reduced soil preparation, leading to very low values or losses, comparable to those obtained via direct plantation in annual crops.

Sugarcane is not irrigated in Brazil; as a result, there are low risks of environmental problems due to irrigation with regard to water quality, such as nutrients inflow, and erosion.

<sup>15</sup> Estimates of the global potential for biomass plantations on degraded land fall within the range of *1 billion hectares*, i.e. 1,000 million hectares (Lal 2006), representing a minimum bioenergy potential of around 100 EJ/year.

<sup>&</sup>lt;sup>16</sup> Encouraging evidence that such a strategy *is* possible comes from India where rural projects address the production of biofuels from Jatropha, a perennial, nitrogen-fixing plant which grows on poor soils, and only requires little irrigation to establish the plant (TERI 2005). The Brazilian "Social Biodiesel" program has similar goals, but uses castor, and oil palm (Kaltner et al. 2005).

Since sugarcane is being cultivated on degraded or poor areas, and mainly on "recycled" extensive pasture, but not on new uncultivated land, the problem of biodiversity loss is not significant. This can only take place if expansion would shift to the Cerrado or forest land as a result of extreme demand: this is, however, unlikely in the foreseeable future (Kaltner et al. 2005).

The prospects of expanding the biofuel global market could eventually be limited by constraints relative to resources and costs. To cover some of the external demand, the country exported two billion liters in 2005, making it the world's largest exporter. To keep pace with the demand, ethanol production would have to increase by 2010, putting pressure on land and on transport infrastructures (Neuhaus, 2006).

In Brazil, experience with the Proalcool program gathered in the 1980s has showed that a rapid expansion in the scale of production for energy sources can lead to devastation of ecosystems. Potential risks with regard to biomass energy resources also include deforestation and the degradation of other conservation lands. Monocrop cultivation may result in loss of biodiversity, soil fertility and land degradation. Excessive use of fertilizers and pesticides is responsible for the pollution of land and water resources. There is also a risk of competition for land between food production and biomass resources. Bioenergy is not necessarily carbon-neutral, and frequently additional energy requirements are necessary for crop cultivation and fuel transportation. In addition, increasing international trade in bioenergy and biomass will create further competitive pressure on unsustainable production.

Yet, given - according to Kaltner et al. (2005) - improvement in legislations and environmental enforcement and thanks to significant expertise bringing about better land use management, the problems faced in the early days of the Proalcool program have been minimized.

It should also be mentioned that the expansion of agriculture in the last 40 years has occurred mostly in degraded areas of pasture and "dirty fields", and not in areas of forest. The expansion of sugarcane plantations into areas of *Cerrados* was relatively slight (Kaltner et al. 2005).

Therefore, it could be assumed that, as regards the near future, the increase of sugarcane plantations, driven by increasing demand in biofuels, is more likely to take place by replacing other cultures and pastures or recycling degraded areas than in newly created areas.

#### 2.1.1 Land Ownership

Alongside questions of land use, land ownership structures are a fundamental issue, i.e. who controls the property that is to be used for bioenergy crop cultivation. If an industrialized form of bioenergy crop cultivation takes place, then the land required will most probably be controlled by large land owners, or (trans)national companies.

This might conflict with the right to democratically regulate land access, and the implementation of human rights guaranteeing sufficient food. Depending upon the social situation and historical developments, the requirements of industrial-style cultivation of bioenergy crops could come into conflict with the requirements of diversified agriculture driven by family businesses, cooperatives, and rural communities aiming at supplying food and income for the local population. Similarly, conflicts between small and large land owners could arise.

Landownership should be equitable, and land-tenure conflicts should be avoided. This requires clearly-defined, documented and legally established tenure use rights. To avoid leakage effects, poor persons should not be excluded from the land. Customary land use rights or respective disputes should be identified. A conflict register might be useful in this context.

#### 2.1.2 Avoid Negative Impacts from Bioenergy-Driven Land Use Changes

Since land use changes might directly result in biodiversity impacts, greenhouse-gas emissions as well as in degradation of soils and water bodies, a key issue for any sustainability standard is to avoid negative land-use changes. The *specific* standards for these areas of concern presented later<sup>17</sup> will not suffice in safeguarding against the *indirect effects* of bioenergy developments, as they refer to a given site, plantation, process unit, or regional activity only.

A biomass plantation might be established on land previously used for grazing or cash crops, and fully comply with all specific standards which will be later elaborated. The *previous* land-use might, however, shift to other areas (e.g. forested or fallow) which could lead to the significant deterioration of habitats, GHG emissions, etc.

As bioenergy development indirectly influences such land-use activities occurring prior to the project as well as exterior to it, e.g. land prices and rents are impacts. Mechanisms have to be considered by means of which the negative impacts of such shifts can be avoided.<sup>18</sup>

The key mechanism proposed here is to make use of *land-use policies* in a country or region in which bioenergy developments are to occur to safeguard against indirect effects.

<sup>&</sup>lt;sup>17</sup> The other aspects covered by standards concern biodiversity, GHG emissions, soil, and water (see later subsections). In addition, a minimum "land use efficiency" standard might be considered in future extensions of the core list of sustainability standards that is suggested here. For this, careful consideration of the potential biodiversity impacts of efficient (often translated into "intense") land use must be made.

<sup>&</sup>lt;sup>18</sup> In this context, *positive* impacts also need to be taken into accont, e.g. the restoration of degraded land by means of bioenergy activities.

If land-use policies and their implementation in a given country or region *is effective in preventing* negative impacts from land-use changes, e.g. by controlling access to and use of high-nature value areas and habitats, cultural sites, etc., then indirect effects of bioenergy developments on the overall land-use would be small<sup>19</sup>. In that case, bioenergy development should be concentrated on available *arable* land<sup>20</sup>.

If a country or region has ineffective land-use policies (or none), then potential negative impacts of "shifts" in land-use due to the bioenergy development could occur. **In this case, bioenergy crop development must be restricted to** *areas which are not in competition to other uses.* Only then can the potential "shift" with its respective impacts be avoided.

To operationalize such a mechanism, rules on classifying "uncompeted" land are needed. Often, it can be assumed that land which is physically or chemically degraded could fall into this category. The rules on classification should include an assessment of the potential environmental value of degraded or marginal land currently "unused" (abiotic aspects, biodiversity), and should prioritize areas where bioenergy cropping would be *beneficial*.

Focusing bioenergy development on degraded land would not only improve soil quality (if appropriate farming systems and management practices are applied), but also avoid pressure on "undeveloped" natural land.

Modern satellite surveys, GIS-based inventories of bioenergy production sites and farming locations in combination with digital mapping of relevant land characteristics would help the compliance check with regard to this standard, within a reasonable cost range.

<sup>&</sup>lt;sup>19</sup> This should also be the case for *non*-bioenergy land-use changes with the result that the effectiveness of existing policies and their implementation can be considered on the basis of other land-intense activities (e.g. mining, recreation, etc.).

<sup>&</sup>lt;sup>20</sup> In most industrialized countries, land-use policies are in place to regulate access to, for example, high-nature value land, migration corridors, and habitats of threatened or endangered species. In these countries, bioenergy farming systems should be concentrated on arable land, since such "shift" would not then be possible. Additionally, the "development" of fallow land, or the conversion of grasslands into bioenergy farming schemes would be avoided. The potential of competition with food/fodder production is considered in Section 2.1.3.

## 2.1.3 Priority for Food Supply and Food Security

A second potential conflict area is often seen in the competition between land use for food production, and land use for bioenergy production. This conflict is closly linked to the land-use issues, but has a special quality as far as *food security* is concerned. Available analysis of this issue produces evidence of the fact that, in general, bioenergy cropping is *not* a cause of hunger, nor a direct driver of food insecurity<sup>21</sup>.

Bioenergy crops could, on the contrary, well be a means of *alleviating* poverty, and of *increasing* food security through income generation (FAO 2006a). Globally, the food production is balanced, i.e. enough food of sufficient quality is available, but there is an unequal access to food within developing countries (WBGU 2004). Food security is not simply a problem of production, but also one of *access*.

Yet, related to the land ownership issue (see above), a switch to large-scale bioenergy cropping might entail locally adverse impacts as well.

Furthermore, organic agriculture requires a larger amount of land than intensive, industrialized farming. Given that the share of organic farming is to increase in industrialized countries, more land will be needed to feed people, and to provide organically-grown fodder for animal products like meat, milk, and dairy products. In analyses of the sustainable bioenergy potentials for Germany, and the EU, up to 30 percent of agricultural production was assumed to originate from organic or "environmentally oriented" farming, thus reducing the land potential for bioenergy crops (Fritsche et al. 2004; EEA 2006).

In developing countries where agriculture is currently quite extensive, there is hardly any difference in the yields of organic and conventional farming. Organic farming is even able to raise yields over time due to less yield variations<sup>22</sup>. As regards the increased use of biogenic *residues and wastes* as an energy resource, there is an *indirect* competition to food supply mainly in poor areas of developing countries where these materials are used as inexpensive fertilizers, soil conditioners, or fodder.

Food security is a basic human need which should not be compromised by bioenergy development, i.e. cultivating energy crops to the disadvantage of food crops should be avoided.

<sup>&</sup>lt;sup>21</sup> Food security is indicated by a plethora of factors, such as the proportion of the chronically undernourished, adult literacy (particularly female), the proportion of household income for food, population growth, GDP growth per person, agricultural contribution to GDP, health expenditure as a proportion of GDP, the proportion of adults infected with HIV, number of food emergencies, UNDP Human Development Index, degree of export dependence, domestic food production (food availability), purchasing power (food access), access to water and sanitation facilities (food utilization), etc. – see, for example, FAO (2006b).

<sup>&</sup>lt;sup>22</sup> See FAO (2002) and <u>http://geb.uni-giessen.de/geb/volltexte/2003/1283</u>

Yet, compliance with this standard is extremely difficult to measure, since no direct link between food (in)security and bioenergy exists, and quantified expressions of food security levels only seem possible on a country-wide scale, where factors such as employment, income distribution, welfare expenditures, legal rights (especially regarding land ownership), and education are far more important than local bioenergy crop production impacts (FAO 2005; FAO 2006b).

Furthermore, income for the rural poor from bioenergy development could strengthen food security.  $^{\rm 23}$ 

Decisions on bioenergy production nevertheless have regional impacts, with the result that a *regional* risk assessment analyzing the potential impact of biomass production on local and regional food supply is needed (Lewandowski/Faaij 2004).

At present, good examples for such standards exist (FSC and RSPO, see Appendix 3).

#### 2.2 Loss of Biodiversity and Deforestation

Beyond land-use, potential conflicts between biodiversity and bioenergy crop cultivation are also possible, depending upon cultivation form<sup>24</sup> and harvest procedure.

These conflicts can be minimized by more extensive forms of cultivation,<sup>25</sup> the combination of crop types and rotation schemes, and small-scale structuring of the cultivation.

Furthermore, the implementation of ecological "stepping-stones" (small-scale, distributed biotopes) and migration corridors into farming areas could alleviate negative impacts.

The following are of special concern: the conversion of extensive, "high-nature value" farming to more intensive mono-cropping, and the conversion of primary forests<sup>26</sup> and other habitats to energy plantations which both would lead to a severe loss of biodiversity.

According the Convention on Biological Diversity (CBD),<sup>27</sup> endeavors should be made to protect ecosystems and habitats containing high diversity, large numbers of endemic or threatened species, or wilderness which are required by migratory species, are of social, economic, cultural or scientific importance and which are representative, unique or are associated with key evolutionary or other biological processes.

<sup>&</sup>lt;sup>23</sup> Bioenergy might be able to attract sufficient finance to enable investment in increasing productivity levels of agriculture in a region in general and thus counterbalance the (potentially bioenergy-induced) competition for land.

<sup>&</sup>lt;sup>24</sup> Depending on, for examole, the crop type, rotation schemes, pest management, fertilizer use, irrigation, field size.

<sup>&</sup>lt;sup>25</sup> However, this would have the negative effect of increased land requirements (in the case of industrialized agriculture).

<sup>&</sup>lt;sup>26</sup> A primary forest is a forest that has never been logged and has developed following natural disturbances and under natural processes, regardless of its age (definition from the Convention on Biological Diversity)

<sup>27</sup> http://www.biodiv.org/convention/default.shtml

On the level of species and communities, there is special interest in threatened, wild relatives of domesticated or cultivated species, of medicinal, agricultural or other economic value or social, scientific or cultural importance, importance for research into the conservation and sustainable use of biological diversity, such as indicator species and described genomes and genes of social, scientific or economic importance.

The IUCN Red List is to catalogue and highlight threatened species (listed as Critically Endangered, Endangered and Vulnerable). Its information can be used to provide information on the conservation status of individual species.

It needs to be taken into account that the information is based on an assessment of only a small portion of the world's described species, but that amphibians, birds, mammals, conifers and cycads have been comprehensively assessed.

Another database which is set to establish the conservation status of plants is the UNEP-WCMC Threatened Plants database.

Furthermore, it has been suggested that the "human appropriation of net primary production (HANPP) be used as an aggregated indicator for the loss of biodiversity (Haberl et al. 2005). In this respect, perennial bioenergy crops might be less damaging to biodiversity than an intensely managed annual farming system (Haberl/Erb 2006). Spotlight: The Case of Soy Expansion in South America

"More than rainforests, the bush savannah biomes of South America are threatened by soy expansion. Unlike forests, savannahs can be converted directly to soy plantations, and millions of hectares of Argentine Chaco and Brazilian Cerrado have been converted to soy plantations in the past decade" (AIDE 2004).

The expected expansion of soy is mainly caused by exports to Europe, and other industrialized countries where it is currently used as animal feed. In the future, though, soy oil could be extracted, and processed into biodiesel as well.<sup>28</sup>

Soy production in the Brazilian Cerrado is large-scale and well mechanized. Only 4% of the farms are larger than 1000 ha, but they cover as much as 60% of the cultivated area. When land is cleared for cultivation, charcoal producers remove the trees. The rest of the vegetation is gathered into piles by tractors or bulldozers and is burned. After clearing, the soil is then ploughed and prepared for sowing. Soybean crop is sown in October or November when the rain sets in; it is harvested in April or May (FAO 1994). Soybeans are grown in rotation with maize and winter wheat, but also as monoculture. Due to problems concerning erosion, reduced tillage operations are being more frequently used. These methods, however, increase the need for herbicide treatment.

In Brazil, soybean production has expanded rapidly in recent decades; sometimes the land is used for only a short period of time, after which new areas are exploited (FBOMS 2004).

Soybean cultivation in the Cerrado causes 8 tonnes per ha and year of soil loss (Kaltner et al. 2005). Loss of soil organic matter is a serious problem in the soybean production areas of Brazil due to warm climate, dry winters, quick decomposition of crop residues, etc. (Herzog 2004). The heavy use of fertilizers and pesticides has led to groundwater contamination (Clay 2004)

The loss of habitat is the most serious threat to biodiversity in the Cerrado area. Although the Cerrado is very rich in biodiversity, only 1.5% of this land is protected today. The expansion of soybean cultivation could severely reduce biodiversity in the Cerrado area (Kaltner et al. 2005).

<sup>&</sup>lt;sup>28</sup> Brazil's PetroBras recently announced the development of "H-Bio", a mixture of biodiesel made from plant oil and fossil diesel.

## 2.2.1 No Additional Negative Biodiversity Impacts

In the context of biodiversity impacts, it is necessary to distinguish between the conservation of natural habitats, ecosystems, and species on the one hand and sustainable farming/production practice, on the other hand, which can help to preserve agrobiodiversity.

## Areas to be protected:

- High-nature value areas (e.g. intact close-to-nature ecosystems, natural habitats, primary and virgin forests), land needed to maintain critical population levels of species in natural surroundings, and relevant migration corridors are to be *excluded* from bioenergy cropping areas.<sup>29</sup>
- For habitats of rare, threatened or endangered species as well as for land adjacent to areas which need protection, adequate buffer zones must be maintained.

#### **Production practices:**

- Management plans and farming operations must ensure protection of high nature value farming systems (e.g. on grass land or small patterned traditional farming systems), and nature-oriented forestry as well.
- To preserve genetic diversity, a *minimum number* of crop species and varieties, as well as *structural* diversity within the bioenergy cropping area must be demonstrated in management plans.
- For reasons of *precaution*, the use of genetically modified organisms (GMO) as bioenergy crops should be excluded, since they might have adverse environ mental impacts.<sup>30</sup>
- Appropriate fire protection strategies are needed, and the use of fire to clear or prepare land for production should only be permitted if it is known to be the pre-ferred ecological option.
- Alien species should only be cultivated under conditions of careful control and monitoring; effects on wildlife species should be blocked.

As already stated before, the digital mapping of relevant areas in countries and regions could help compliance checks of bioenergy operations with regard to the standards.

Furthermore, farm-based annual inventories of agrochemical use are already part of subsidy schemes for agriculture (e.g., for cross compliance in the EU see Section 3.1.2, and for national implications, Section 3.1.3).

 $<sup>^{29}</sup>$  Note that residues from vegetation in those areas might be used as bioenergy, though.

<sup>&</sup>lt;sup>30</sup> This is recommended even though GMO-based soybean oil, for example. is in reality – illegally - dominating Brazilian production and might be used as a biofuel as part of the "H-Bio" process.

These could be combined with the work of agricultural consultants to enhance the knowledge of farmers as regards appropriate management practices.

#### Spotlight: Palm oil production in Malaysia

The world's largest producer of palm oil is Malaysia, where production has grown rapidly in recent decades by 4 percent.<sup>31</sup> Malaysian oil palm is grown mainly in peninsular Malaysia. In this region, almost all land that is suitable for oil palm plantation has been cleared and used for planting purposes since the 1960s. Palm oil is an attractive candidate for biodiesel production because it yields a high level of oil per hectare. While most palm oil is used for food purposes, the demand for palm biodiesel is expected to increase rapidly, particularly in Europe.

The land use regime supplying palm oil concerns plantations which were set up after large areas of tropical forest had been cleared. Those plantations range from small size groves to large estates which are often larger than 1,000 ha. The area of oil palm cultivation today is close to 3 million ha, corresponding to 8.4% of Malaysia's land area.

An oil palm plantation continues to yield for 25–30 years and the palm trees can be harvested after 3 years. Harvest is possible all-year round. Herbicides are used annually in the plantations; insecticides, however, are used mainly in the nursery before the oil palm seedlings are transplanted (Herzog 2004).

The main environmental problems arising from oil palm are habitat conversion, threats to critical habitats of endangered species, use of poisons to control rats and water pollution from processing wastes

In Malaysia, oil palm plantations are also expanding, often at the sacrifice of rain forest. Land transformation from rain forest to oil palm plantations means that the number of mammals is reduced from 75 to 10 species per hectare.

For oil palm plantations there is a risk of losing soil organic matter during the establishment period; later, however, the plantations seem to redeem their soil organic matter content. Yet, erosion has been accentuated by planting trees in row up and down hillsides rather than on contours around them, and by establishing plantations and infrastructure on slopes of more than 15 degrees (Herzog 2004).

Run-off from palm oil mill effluents into rivers is creating problems for the aquatic ecosystems (Kittikun et al. 2000).

The establishment of oil plantations in Malaysia is considered to be the main cause of the air pollution that affected many neighboring counties in Southeast Asia (Clay 2004).

<sup>&</sup>lt;sup>31</sup> The expansion of oil palm plantations during the last 35 years was due to the introduction of synthetic rubber. This led to a shift from rubber trees to oil palms; additionally government grants encouraged poor farmers to start oil palm plantations in the tropical rain forest

Bioenergy is usually meant to be a means of reducing greenhouse-gas (GHG) emissions, as its use is carbon-neutral.  $^{\rm 32}$ 

At the same time, nitrous oxide  $(N_2O)$  emissions from both fertilizer application, and the production of fertilizers could partially offset the CO<sub>2</sub> neutrality. Also, fossil energy inputs into bioenergy production and downstream processing reduce net GHG savings from bioenergy, especially if coal is used for processing energy (e.g. in 1<sup>st</sup> generation ethanol production).

Furthermore, the overall balance of GHG emissions from bioenergy supply depends on the effective use of *by-products* from bioenergy conversion, (e.g. oil cake, glycerin, bagasse) which could offset at least some of the GHG burden from bioenergy cultivation, and processing. As markets for by-products depend on quantity and develop over time, GHG benefits from by-product utilization can vary significantly.

Last but not least, the conversion of forested, pasture or savannah-type land to (annual) bioenergy crops cultivation could cause *larger* GHG emissions from released soil carbon and cleared biomass than fixed via the cultivation of energy crops. This leads to a change in carbon stocks which needs to be considered in the overall GHG balance.

Current knowledge on the GHG balances of biofuels indicates a rather large range (Larson 2006), but for specified regions like the EU, quantification is already possible with regard to the different bioenergy crops, conversion routes, and by-product utilization rates (OEKO 2006). For other regions like the USA, and a few developing countries (Brazil, China, India), some data on the life-cycle GHG balances exists as well, and countries like Thailand are carrying out research in this area<sup>33</sup>.

Considering that bioenergy represents the largest share in terms of numbers of projects in the pipeline for the Clean Development Mechanism (CDM), with 32.5 percent of registered projects,<sup>34</sup> significant insights and data on GHG balances for a whole range of bioenergy projects can be expected as well.<sup>35</sup>

<sup>&</sup>lt;sup>32</sup> This means that the carbon dioxide released from the use of bioenergy (e.g. combustion of biofuels) will be "captured" by plants grown in the next production cycle, i.e. the net release to the atmosphere is zero.

<sup>&</sup>lt;sup>33</sup> See Bauen et al. (2006) for a general methodology, and WWI/gtz (2006) and Hill (2006) for a review of LCA data for the USA, and the GTZ country studies for Brazil (Kaltner et al. 2005), China (Gehua et al. 2006), India (TERI 2005), and Tanzania (Janssen et al. 2005). Some data from research in Thailand can be found in JGSEE (2006)

<sup>&</sup>lt;sup>34</sup> Data as of June 2006, as given in FAO 2006c.

<sup>&</sup>lt;sup>35</sup> In this context, it should be noted that the UNFCCC's CDM Methodology Panel has only approved a few methodologies up to now for biofuels due to open issues in determining the "leakage", i.e. GHG emissions from activities outside of CDM project boundaries. The inclusion of the MethPanel in the further developments of a GHG accounting methodology (and database) for bioenergy crops should be considered. Lessons can be drawn from bioenergy projects under the CDM, where each project design document requires an assessment of leakage.

All in all, one can expect credible ranges of GHG balances for bioenergy in the near future if adequate funding is available and data from real-world projects is used.

## 2.3.1 Minimization of Greenhouse-Gas Emissions

As GHG emissions result not only from bioenergy cultivation, but also downstream processing, a GHG standard for bioenergy needs to address both:

- A maximum life-cycle GHG balance of bioenergy cultivation of 30 kg/GJ must be demonstrated.<sup>36</sup> Compared with the life-cycle GHG emissions from (unprocessed) crude oil combustion, this limit represents a reduction of 67 %.
- Processing of bioenergy crops especially to biofuels must demonstrate a minimum conversion efficiency of 67%, taking into account by-products for which a proof of use must be given. For the process energy, a maximum direct GHG emission factor of 60 kg/GJ input should apply.

In *future* stages of establishing bioenergy standards, GHG emission limits for final biobased products such as liquid biofuels for transport or heating (e.g. bioethanol, biodiesel), solid chips or pellets for combustion, and biogenic gases (such as biogas, bio-SNG, or woodgas), and bio-electricity might be developed to take into account the different conversion routes, and by-products.

On the other hand, a simplified approach to GHG accounting should be developed for small-scale, rural systems farming of bioenergy crops so as to avoid excessive costs of compliance.

## 2.4 Soil Erosion and Other Soil Degradation

Increases in *annual* bioenergy crops could lead to further soil erosion: the overuse of irrigation, agrochemicals, and heavy harvesting equipment might degrade fertile soils.<sup>37</sup> Soil erosion is especially a problem in regions which experience long dry periods and have limited soil cover followed by heavy bursts of rainfall falling on steep slopes with instable soils. Beside water erosion, there is also erosion caused by wind. This is a problem in more open, flat or undulating terrain with sandy soils where soil cover is limited over the year and wind-braking landscape elements are lacking. Wind erosion can especially be a problem in the flatter zones which have intensive agriculture. Soil erosion and degradation are increased due to field enlargement and inappropriate machinery use (EEA 2005).

<sup>&</sup>lt;sup>36</sup> This value is based on the calorific value (= lower heating value) of the bioenergy delivered at the field, including all inputs (e.g. fertilizer, pesticides, fossil fuel and electricity for mechanical equipment), and direct emissions from fertilizer application, and potential soil carbon release. No crediting for by-products or other allocation is allowed in the determination of the GHG emission factor.

<sup>&</sup>lt;sup>37</sup> On the other hand, appropriate bioenergy farming systems could be operated on degraded land (see footnote 15), thereby increasing soil carbon, and helping to restore such land for sustainable use.

In contrast to this, *perennial* bioenergy crops could improve soils and help to reduce erosion on currently used arable land by creating year-round soil coverage. Perennial biomass crops are particularly efficient in soil coverage, especially after their establishment period of one to two years. (EEA 2006, Elbersen et al. 2005).

As regards agricultural and forestry *residues* (e.g., straw, wood thinnings), their use as energy carriers or feedstock for biofuel conversion could *reduce* humus creation and soil carbon, and increase plant nutrient exports which would then have to be compensated. Soil erosion and degradation can result from the cultivation of energy plants as well as from the extraction of agricultural residues.

## 2.4.1 Minimization of Soil Erosion and Degradation

Against this background, a standard regarding soil should comprise:

- Exclusion (or significantly restrictions) of bioenergy crops which require intense tilling, and below-surface harvesting (e.g. sugar beets);
- Maximum slope limits for bioenergy crop cultivation (needs to be soil-specific);
- Maximum extraction rates for agricultural and forestry residues (needs to be specific for soil and crop/crop rotation);
- Acceptable removal levels for agro- and forestry residues must be specified so that humus and organic C contents of soils are not negatively affected;
- Application of farming and harvesting practices which reduce erosion risks, and adverse soil compaction (irrigation schemes, harvesting equipment);
- Application of irrigation schemes which prevent salinization, and exclusion of cultures for which such schemes are not applicable (specific to soil type and crop semi-dry and dry regions).

Furthermore, a qualitative standard is needed with regard to toxicity and biodegradability of agrochemicals (e.g. positive list of chemicals and user guidelines), and nonchemical pest treatment and organic fertilizers should be preferred.<sup>38</sup>

<sup>&</sup>lt;sup>38</sup> This standard also relates to the protection of biodiversity and water bodies.

# 2.5 Water Use and Water Contamination

Agricultural water use is a serious concern especially in arid and semi-arid regions, where water is scarce and highly variable throughout the year. An increase in irrigated land could lead to water scarcity, the lowering of water tables as well as reduced water levels in rivers and lakes. Potential effects of increased water abstraction are salinization, loss of wetlands, and disappearance of habitats through inundation caused by dams and reservoirs. In general there has been an important increase in competition for water between agriculture, urban land uses and nature in more arid parts of the world in the past (JRC/EEA 2006).

Besides potential conflicts on the availability of water for irrigation, other impacts on ground and surface water supplies could arise from agrochemicals (fertilizers, pesticides) applied during cultivation. New conversion plants especially for biofuels offer options for controlling water pollution, but existing facilities processing, for instance, palm oil could cause discharges of organically contaminated waste water (Kittikun et al. 2000).

## 2.5.1 Minimization of Water Use and Avoidance of Water Contamination

Standards should concern both agricultural water use and the protection of water bodies from impacts of agriculture. The following requirements must be met:

- Optimized farming system which require low water input should be applied, such as agro-forestry systems in dry regions;
- Critical irrigation needs in semi-dry and dry regions must be avoided by applying water management plans (long-term strategies and implementation program), and sustainable and efficient water supply for irrigation;
- Maintaining the quality and availability of surface and ground water, and avoiding negative impacts of agrochemical use (by timing and quantity of application)
- No untreated sewage water for irrigation;
- Treated waste-water re-use has to be part of the agriculture management system.

## 2.6 Socio-Economic Problems and Standards

The multitude of possible social conflicts tied to the cultivation of energy crops precludes the development of a detailed set of standards within the limited scope of this paper. The following key standards are suggested as "generic", i.e. without special reference to geographical or political conditions.

Existing indicators in the area of socio-economic problems are management rules. Formulating "good practice" or management rules exist in the agricultural sector. They are available for different forms of farming, like organic agriculture. Existing labor standards (ILO) seem transferable to bioenergy production and processing.

Labor conditions comprise aspects such as wages, illegal overtime, children work or slavery. The number of workers on plantations has increased in relation to the number of permanent workers, who are exposed to greater risks. Women often help their husbands: they neither enter into contracts with the company, nor do they receive remuneration. Companies do not provide working tools and safety equipment to workers, and safety training is often lacking. Some migrant workers have to pay for recruiting agencies and to sign contracts which are often in a foreign language. In many cases migrants sign whatever they are offered from companies. The duration of a working day is often about 12 or 14 hours; workers are put under great pressure as regards production quotas.

With respect to labor conditions, it is important to protect workers against forced labor, unequal paying and illegal overtime. Minimum wages, the rights of pregnant woman, and the elimination of child labor should feature in a social view on biomass production.

Children and women often work on the fields. It is especially necessary for them that standards for sustainable (here in terms of "social") biomass farming be established.

The supply systems for bioenergy, i.e. the cultivation of bioenergy crops, the collection of biogenic residues and wastes, and their respective downstream processing must comply with ILO standards for worker safety, worker rights, wage policies, conditions for seasonal workers or working hours during harvest time, and child labor.

The social criteria in the area of workers rights can be described by working contracts which comply with ILO standards. In Annex 3, an overview of these is provided.

## 2.6.2 Share of Proceeds

In addition, a standard on income distribution and poverty reduction issues (share of proceeds) seems necessary, though this can be discussed further only with respect to regional and local conditions, and project specifics.

## 2.7 Human Health Impacts

The cultivation of bioenergy crops could not only cause land-use conflicts, but also direct impacts with regard to human health, depending on the type of crop being cultivated, and the harvesting procedures. Pesticides are the primary cause of health risks for agricultural workers. Air pollutants caused by field burning could led to adverse health effects, especially as a result of the cultivation of sugar cane and palm oil. Furthermore, workers might not be educated about the health risks of using pesticides. Application of pesticides by airplane leads to the drifting of pesticides into the dales and could damage crops and the animals of peasants (Bickel/Dros 2003). Harvesting is dangerous work carried out by using sharp tools, and cutting and planting green cane causes skin irritations. Burned cane can also cause skin irritation. Smoky and polluted environments endanger health. Control of the plantation and upcoming weeds has a negative impact on the health by dint of the residues of toxins. Medical care is often not available on the plantations. Furthermore, aspects auch as exposition to the sun, insects and snakes and uncomfortable positions during work impact upon human health (Zamora et al. 2004).

A safe and healthy working environment comprises aspects such as machine and body protection, sufficient lighting, and fire drills. The periodic training of all workers so that hey can perform their tasks in accordance with working requirements on health protection is useful (Lewandowski/Faaij 2004).

This is similar to worker rights agreements: occupational health impacts are regulated within the ILO Convention. Important indicators such as first aid kits, medical attendance and regularly information about the dangers and risks of such work help prevent accidents and offer a safe and healthy work environment.

## 2.8 Summary of Recommended Standards

The core list of standards introduced in the previous sub-sections can be broadly categorized with respect to scope, the need for regional adjustment, and the time horizon for their implementation in a governance system. Synoptically, this can be summarized as follows:

Standard Scope		Regional Adjustment	Time Horizon
Land Ownership regional/local		no	short
Land-Use Priority	global	no	short
Food Security regional/local		yes	medium-to-long
Biodiversity Impact	regional/local	yes	medium-to-long
GHG Limit	global	no	short
Soil Protection	regional/local	yes	short-to-medium
Water Protection	regional/local	yes	short-to-medium
Worker Rights regional/local		no	short
Health Impacts	regional/local	no	short

 Table 3
 Summary of Sustainable Biomass Standards

Source: Compiled by Öko-Institut

As this synopsis indicates, only two of the recommended standards for sustainable biomass have a global scope, i.e. both concern global commons and require no further regional adjustment. For both, the time horizon for a possible implementation is short, i.e. a few years (assuming adequate resources for developing methodologies and data).

Both food security and biodiversity protection have regional to local scopes, need further adjustments, and will require more time to develop into "operational" standards with the help of criteria and indicators. Therefore, their time horizon for a "fully" developed set of criteria and indicators on a global scale is in the range of 10 to 20 years, though more rapid progress can be assumed if efforts are concentrated on key areas (e.g. relevant export countries).

Soil and water protection standards also have regional to local scope and require adjustment, but this might be carried out within the 5- to 10-year time horizon.

Socio-economic standards have a near-term perspective as well, due to the existing systems, and practices. Yet, if share-of-proceeds considerations are included, a medium-to-long-term time horizon might be more appropriate.

#### 2.9 Standards in Perspective

Once discussions with stakeholders commence, and work on refinement of the standards with respect to regional conditions, and translation into criteria and indicators begins, more reference can be given to the determination of whether an effect of bioenergy supply is positive or negative, and on the respective reference system (or baseline scenario). Within such future activities, the environmental "carrying capacity", which requires regional disaggregation, could be included as well.

Furthermore, future work on criteria and indicators needs to take into account potential regional thresholds (e.g. critical sizes of habitats to be protected), and potentials for flexibility by "compensating" underperformance of a bioenergy project with respect to one (set of) criteria and "overachievement" with respect to another (set of) criteria.

In some cases, rather than suggesting certain limitations in terms of zero negative impact, a combination of thresholds (minimum protection levels), flexible protection strategies and tools to measure and evaluate different kinds of (cumulative) impacts, as well as associated costs and benefits might be more feasible.

One example is the discussion of land-use change and bioenergy vs. food crops in the light of different categories of land quality. Limited and regulated by policy and legal frameworks, land allocation for marketable commodities will (more or less) happen (and is happening) according to the maximization of net private benefits of the land users/owners. Policies that will limit bioenergy crop production to degraded land might thus be too static and unrealistic to implement, and may also be economically inefficient. Careful consideration of food security, harmonization of national food security and national energy and development strategies, monitoring and projections of energy vs. food commodity prices and a strict application of the precautionary principle might be just as effective in guaranteeing food security and more economically efficient.

All in all, the core standards require further efforts with respect to implementation. It is beyond the scope of this study to carry this out, but Section 6 recommends the next steps by means of which more knowledge could be gathered.

Along these lines of activity, an exchange of stakeholder views on the practicability of the sustainability standards with respect to real-world projects should be possible, and a review of the standards in the light of practical experiences would be needed.

# **3** Legal Situation and Implementation Options for Sustainability Standards

The development and implementation of standards on biomass as an energy source can be supported and regulated with the help of different policy instruments and on different regulation levels. Three main categories of technology policy instruments to be applied can be described as the following (RAND 2000):

- Financing knowledge infrastructure (direct subsidies for selected actors, supply of capital or financial and economic incentives), such as the international and national financing institutions (ADB, EBRD, EIB, GEF, IDB, KfW etc.);
- Leading, stimulating and catalyzing knowledge dissemination (not in the focus of this paper);
- Facilitating (laws and regulations, standards, economic instruments), such as private certification schemes for biomass, international Multi-Environmental-Agreements or legislation on an EU level.

The focus in Section 3.1 is on the facilitating policies regarding conventions, laws and regulations as well as on instruments to implement standards into the policy areas.

In Section 3.2, private certification systems which already exist, such as the "Round Table on Sustainable Palm Oil (RSPO)" and the "Forest Stewardship Council (FSC)" are described, and a first assessment for a sustainable biomass certification system is made.

## 3.1 International, European and National Policy Analysis

## 3.1.1 Legal Framework on an International level

In this chapter, the basic conditions regulating sustainable biomass standards in an international agreement are described. Furthermore, the main GATT/WTO principles to be taken into account in the setting-up of sustainable biomass standards are outlined.

#### Multilateral Environmental Agreements

An option for regulating sustainable biomass standards in a legally-binding form would be the adoption of a multilateral environment agreement (MEA) or the integration of the standards in existing international agreements or standards (e.g. ISO). In general, an international regulation of a sustainable biomass standard would be desirable since it would support the permissibility of such standards under international (trade) law. An international agreement on biomass standards could establish basic principles and requirements with a "world-wide" recognition, appeal-function and influence. Yet, regardless of whether the final decision on the international agreement may be reached in a "consensus-procedure" or a unanimous or majority vote, the problem arises that ambitious standards may not be agreed upon.

Moreover, there are problems connected to using International Environmental Agreements for sustainable biomass standards:

The evolution of international agreements takes a more time and full implementation by the contracting parties can take a *very* long time. Furthermore, many MEAs are neither complied with nor enforced, and are inadequately implemented, due to a combination of factors and problems (such as limited jurisprudence in international environmental law or soft commitments) that converge to create a context that is not conducive to achieving the commitments agreed upon by States within many MEAs. These problems can be observed at all levels (the international, regional, and national), as well as at the negotiating stage.<sup>39</sup>

Taking into account the arguments above regulating biomass standards in an international agreement will have to be pursued over a longer period. In order to advance quickly with the implementation of standards they should not constitute the first step in developing and introducing biomass standards.

#### GATT/WTO Principles

There are persistent concerns that standards for the production of biomass could potentially cause arbitrary discrimination and disguised green protectionism. In order to avoid such risks, there is a need to ensure that in drafting regulation for biomass standards on an international as well as on supra-national and national levels, specific core principles of the WTO are adhered to.

The trade in biomass is covered by the WTO rules. The Agreement on Agriculture  $^{40}$  applies to the trade in ethanol.  $^{41}$ 

Up until to the Uruguay Round, agricultural products were covered by the GATT. The WTO's Agreement on Agriculture (AoA) was then negotiated between 1986 and 1994. It was intended to be a first step towards fairer competition and a less distorted agricultural sector.

<sup>&</sup>lt;sup>39</sup> See: http://www.unep.org/dec/support/mdg\_meeting\_col.htm

<sup>&</sup>lt;sup>40</sup> Agreement on Agriculture, April 15 1994, Marrakesh Agreement Establishing the World Trade Organization, Annex 1A, THE LEGAL TEXTS: THE RESULTS OF THE URUGUAY ROUND OF MULTILATERAL TRADE NEGOTIATIONS 33 (1999), 1867 U.N.T.S. 410. [Not reproduced in I.L.M.].

<sup>41</sup> Annex 1 of the Agreements on Agriculture, refers to the Harmonized System (HS) Chapters 1 to 24 less fish and fish products; ethanol is included by HS 2207.

The approach of the AoA is to replace various trade restrictions such as quotas, domestic support, export subsidies and non-tariff measures by "tariffs only". In order to reach this goal, the Members shall reduce their trade-restricting measures in the agricultural sector according to specific targets ("Schedules"). The Doha Negotiation Round intended to further liberalize the trade in agricultural products, but the negotiations were suspended in July of this year due to irreconcilable positions in the two agriculture legs of the triangle of issues.

Sustainability standards for biomass fall in the category of "non-trade" concern, i.e. non-tariff measures. Generally speaking, these are acceptable under the AoA if they do not represent an arbitrary or unjustifiable discrimination. If the sustainability standards are linked to subsidies (whether as such or in combination with other instruments such as admixing quotas) it is questionable whether they are admissible under WTO law. This might be the case if they were to fall into the "green box". However, "green box" measures are generally decoupled from production. This question cannot be answered in this report but nevertheless will have to be pursued further.

However, in regard to biofuels, Ministers agreed to negotiate freer trade on environmental goods and services by reducting or eliminating tariffs and non-tariff barriers. The term "environmental goods" was not defined in the Doha Ministerial Declaration. However, ethanol was included in two product lists of potential candidate goods by the OECD and APEC.

The Agreement on Technical Barriers to Trade is relevant for standardization issues.<sup>42</sup> Under the agreement, countries have the right to adopt the standards they consider appropriate, for example for human, animal or plant life or health, for the protection of the environment or to meet other consumer interests. They can also take necessary measures to ensure that their standards are met. International standards should be used where these are appropriate, but the TBT Agreement does not require Members to change their levels of protection as a result. Furthermore, the TBT Agreement discourages any methods that would give domestically-produced goods an unfair advantage. The same essentially holds true with regard to labels and certification schemes: the issue of unincorporated (non-product related) Processes and Production Methods (PPMs) has triggered a discussion within the WTO on the extent to which the TBT Agreement covers and allows unincorporated PPM-based measures: it remains unresolved.

Thus, under WTO law, special standards for biomass products designated for imports can be adopted provided they are not arbitrary or discriminatory.

Standards adopted via international or multilateral agreements will meet no criticism by the WTO. Subsidies might, on the other hand, prove difficult to maintain if the liberalization of the agricultural sector progresses.

<sup>&</sup>lt;sup>42</sup> Agreement on Technical Barriers to Trade, April 15, 1994, Marrakesh Agreement Establishing the World Trade Organization: Annex 1B, THE LEGAL TEXTS: THE RESULTS OF THE URUGUAY ROUND OF MULTILATERAL TRADE NEGOTIATIONS, 33 I.L.M. 1145.

#### 3.1.2 Legal Framework on a European level

The European Commission has no explicit competence in the field of energy policy, but several competences established in the ECT (European Community Treaty) enable the European Commission to set up regulation with regard to energy matters.

For example Art. 3 lit. u) ECT refers to Community measures in the energy sector. Therefore the EC organs can dispose of the competence in Art. 308 ETC and, in the absence of an explicit established competence in the Treaty for energy policy, laws can be based on Art. 95 ECT if the functioning of the internal market is affected.<sup>43</sup> Where environmental aspects of energy policy are covered the competence can be derived from Art. 175 para 2 ECT. Whereas for Art. 95 ECT a qualified majority is necessary for Art. 175 para 2 ECT a unanimous vote is necessary.

Basically, there are two options to legislate biomass standards and related questions like the control or labeling of biomass on a European level. Either in a separate new law on biomass standards to which existing energy legislation can be linked to or via integration in sector legislation affecting biomass that already exists, such as:

- The Directive 2001/77/EC regarding the promotion of electricity produced from renewable energy sources in the internal electricity market<sup>44</sup>: The Directive entered into force on 27.10.2001 and contains the possibility of changes being made to the national promotion systems for renewable energy up to a possible, European-wide promotion system. The main purpose of the Directive is to promote an increase in the contribution of renewable energy sources to electricity production in the internal market for electricity and to create a basis for a future Community framework thereof. A substantial goal of the Directive is to increase the share of renewable energy in the gross power consumption to 22,1% until the year 2010. Due to this regulation in Directive 2001/77/EC a harmonized promotion framework cannot be expected before the end of 2012. After an evaluation of the different promotion models in the Member States has been issued, a common promotion-framework with the goal of effectively promoting the use of renewable energy sources will be set up (Art. 4 para 2, S. 4, lit. d).
- The Directive 2003/30/EC on the promotion of the use of biofuels or other renewable fuels for transport<sup>45</sup>: This Directive aims at promoting the use of biofuels or other renewable fuels to replace diesel or petrol for transport purposes in each Member State, with a view to contributing to objectives such as meeting climate change commitments, environmentally-friendly security of supply and promoting renewable energy sources.

<sup>43</sup> Kloepfer, Umweltrecht, § 16 Rn. 13; Grabitz/Hilf, Das Recht der Europäischen Union, Band I, Art. 3 Rn. 18. .

<sup>&</sup>lt;sup>44</sup> Directive 2001/77/EC of the European Parliament and of the Council of 27 September 2001 on the promotion of electricity produced from renewable energy sources in the internal electricity market, OJ L 283, 27.10.2001, p. 33.

<sup>&</sup>lt;sup>45</sup> Directive 2003/30/EC of the European Parliament and of the Council of 8 May 2003 on the promotion of the use of biofuels or other renewable fuels for transport, OJ L 123, 17.5.2003, p. 42.

• The Directive 2003/96/EG restructuring the Community framework for the taxation of energy products and electricity<sup>46</sup>: On the basis of the Directive 2003/96/EC an extensive Community framework for the taxation of energy products and electricity will be introduced for first time. As of 1 January 2004 a minimum taxation rate of 0.5 EUR per MWh for electricity is applied (Art. 10 para 1 Annex I, Table C Directive 2003/96/EC). According to Art. 15, the Member States have the possibility of providing tax exemption and tax reduction for electricity produced by renewables (Art. 15 para 1 lit. b). The implementation of this Directive will basically change the taxation system in Germany (especially the taxation system with regard to biofuels).

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• Import regulations for biomass, e.g. Council Regulation (EC) No. 2501/2001<sup>47</sup>: The Community's common commercial policy must be consistent with and consolidate the objectives of development policy, in particular the eradication of poverty and the promotion of sustainable development in the developing countries. The Regulation 2501/2001/EC provides for some special incentive arrangements for the protection of labor rights and special incentive arrangements for the protection of the environment. For instance the special incentive arrangements for the protection of the environment may be granted to a country which effectively applies national legislation incorporating the substance of internationally-acknowledged standards and guidelines concerning sustainable management of tropical forests.

<sup>&</sup>lt;sup>46</sup> Directive 2003/96/EC of 27 October 2003 restructuring the Community framework for the taxation of energy products and electricity, OJ L 283, p. 51–70.

<sup>47</sup> Statements on a Council Regulation applying a scheme of generalized tariff preferences for the period from 1 January 2002 to 31 December 2004, OJ, L 346, 31.12.2001, p. 60.

Council Regulation (EC) No 1782/2003 for direct support schemes<sup>48</sup> and Commission Regulation (EC) No 796/2004 for the implementation of cross compliance<sup>49</sup>: Cross compliance is a series of standards that farmers need to meet in order to receive their subsidy payment in full. The full payment of direct aid was linked to compliance with rules relating to agricultural land, agricultural production and activity. Those rules serve to incorporate basic standards for the environment, food safety, animal health and welfare and good agricultural and environmental conditions in common market organizations. There are two main elements, Statutory Management Requirements (SMRs) and Good agricultural and environmental condition (GAEC) standards. Farmers will be inspected so as to check that they are meeting these standards, and breaches may result in sanctions being imposed. The Statutory Management Requirements require compliance with a small number of articles from 19 EC Directives / Regulations which address environmental, public, animal and plant health and animal welfare. 9 of these applied for cross compliance purposes in 2005,<sup>50</sup> a further 7 applied in 2006,<sup>51</sup> while the remaining 3 will apply as of 1 January 2007.52 The Cross Compliance provisions could be seen as supplementary options for incorporating sustainable standards for biomass. However Cross Compliance means direct payment linked with the compliance of standards regulated in 19 different EC Directives or Regulations.

Thus, the linked standards are important issues regarding the Cross Compliance as an option for incorporating sustainable standards. Biomass support schemes are already taken into account by dint of the Council Regulation (EC) No 1782/2003. According to Art. 88, aid constituting 45 €per hectare per year shall be granted for areas where energy crops are sown, used under the conditions laid down in Chapter 5 of the Council Regulation. Energy crops shall mean crops supplied essentially for products considered as feedstock for biofuels, as listed in Article 2, point 2 of Directive 2003/30/EC<sup>53</sup> and electric and thermal energy produced from biomass. The Council Regulation establishes a maximum guaranteed area and regulates that the aid shall be granted only in respect of areas whose production is covered by a con-

<sup>&</sup>lt;sup>48</sup> Council Regulation (EC) of 29 September 2003 establishing common rules for direct support schemes under the common agricultural policy and establishing certain support schemes for farmers.

<sup>&</sup>lt;sup>49</sup> Commission Regulation (EC) of 21 April 2004 laying down detailed rules for the implementation of crosscompliance, modulation and the integrated administration and control system provided for in of Council Regulation (EC) No 1782/2003 establishing common rules for direct support schemes under the common agricultural policy and establishing certain support schemes for farmers.

<sup>&</sup>lt;sup>50</sup> For example, Art. 6, 13, 15 and Art. 22 lit. b of the Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild fauna and flora, OJ L 206, 22.7.1992, pp. 7–50.

<sup>&</sup>lt;sup>51</sup> For example, Art. 3 of the Council Directive 91/414/EEC of 15 July 1991 concerning the placing of plant protection products on the market, OJ L 230, 19.8.1991, pp. 1–32.

<sup>&</sup>lt;sup>52</sup> For example, Art. 4 of the Council Directive 98/58/EC of 20 July 1998 concerning the protection of animals kept for farming purposes, OJ L 221, 8.8.1998, pp. 23–27.

<sup>&</sup>lt;sup>53</sup> Directive of the European Parliament and of the Council of 8 May 2003 on the promotion of the use of biofuels or other renewable fuels for transport (see above).

tract between the farmer and the processing industry. According to the Council Regulation the provisions should be reviewed after a prescribed period taking into account the implementation of the Community biofuels initiative.<sup>54</sup> The review of energy crops scheme could be seen as a possibility for maintaining the balance between biomass promotion and land use.

The advantage of a separate regulation defining the biomass standards in the European Union is that existing laws can be linked to that regulation. In this case, future changes to the biomass standards only require one regulation to pass the parliamentary process instead of several regulations. Furthermore the existing regulations, e.g. for the generation of electricity or transport fuels from biomass, are not overloaded with details from the biomass standard.

Up to now, the feed-in tariffs (pricing systems) and renewable portfolio standards (quota systems) used in the Directive 2001/77/EC and Directive 2003/30/EC do not demand production standards for the biomass to be used. In future, the feed-in-tariffs and the quotas for biomass could be linked to sustainable biomass standards.

An important pre-requisite for applying feed-in tariffs, quota systems or import regulations only to biomass produced according to a sustainable standard is to make the standard transparent. As explained above, in order to be acceptable under WTO law, the standards should be agreed upon in international or multilateral fora. Certification systems (i.e. labels) are admissible but need to be non-discriminatory and not result in unnecessary barriers or disguised restrictions on international trade. Labels that relate to PPMs are still being discussed in the WTO. Subsidies for agricultural products may become more controversial if a new round of negotiations is initiated in the WTO.

Therefore, parallel to the market regulation instruments, transparent production standards and corresponding labeling requirements must be introduced via EC legislation and/or private certification systems. Several options are possible for defining production standards and the labeling:

• The EC legislation defines different levels of sustainable standards for biomass reflected by different labels. They will be legally binding for every producer in the EU or importer who wants to profit from feed-in tariffs, quotas or tax reductions. The tariff system or the quotas can be clustered according to different sustainable biomass standards: minimum standards can correspond with a base-line of feed-in tariffs, tax reduction or quotas whereas higher standards can be rewarded with a higher feed-in tariff or tax reduction.

<sup>&</sup>lt;sup>54</sup> According to Art. 92 the Commission shall submit a report to the Council by 31 December 2006 on the implementation of the scheme, accompanied where appropriate by proposals taking into account the implementation of the EU biofuels initiative.

• The EC legislation defines only minimum sustainable biomass standards reflected by a label, which are legally binding for every producer/importer. Higher standards can be set up by private certification systems and are only binding to those who participate in the system (see the parallel labeling-system of organic food, Regulation (EC) No. 2002/92). The reward for the higher standard will depend on the market and will not be recognized in the pricing-system, quota or tax reduction.

#### European legislation versus national legislation

Although it is widely recognized that EU legislation has remarkable advantages compared to national legislation as it can bring about solutions for transnational environmental problems, legislation on a European level is not per se the most efficient solution for environmental problems (Calliess 2003). The EU is bound by the WTO because it is a Member of this organization as well. Furthermore, it has to be kept in mind that all negotiations in regard to the international trade in biomass fall under the competency of the EU anyway.

General arguments to be taken into account for a regulation of biomass standards on an EU level are:

- The European Union is one of the biggest energy markets in the world, thus a European–wide standard will be of significance to European producers of biomass and importers.
- A regulation on a European level will help to avoid distortion of competition in the EU and to prevent a "race to the bottom" with regard to environmental standards.
- Yet, biomass standards set on a European level might be based on the least common denominator only, therby lacking in ambition.
- A European legislation could suffer from a time lag, if there are significant differences among the 25 Member States about the goals and design of the legislation.

The conflict between the advantages of a central solution on a European level and the advantages of a decentralized national implementation is reflected in the principle of subsidiarity in the ECT. In areas which do not fall within the Communities exclusive competence (like energy policy) the Community shall take action, in accordance with the principle of subsidiarity. The principle of subsidiarity (Art. 5 ECT) states that

"Only if and in so far as the objectives of the proposed action cannot be sufficiently achieved by the Member States and can therefore, by reason of the scale or effects of the proposed action, be better achieved by the Community."

The environmental impacts (e.g. negative impacts on biodiversity, protection of water bodies and the soil erosion and degradation) as well as the socio-economic conditions (e.g. the worker rights and income levels) of biomass production in the European Union can differ markedly. Therefore, EU legislation on biomass standards should give Member States the option of adapting it to their individual conditions and needs.

In order to establish a level-playing field for sustainable biomass (e.g. reduce distortion of competition and avoid a "race to the bottom" with regard to environmental standards), a European legislation should introduce minimum standards, which would be in line with the subsidiarity principle, too. For those Member States wishing to set up stricter standards, an "opting-up"-clause can be included in the legislation. However, the detailed design of a EU legislation on biomass standards and labeling conditions still has to be researched.

#### 3.1.3 Legal Framework on a National Level

On a national level, the German Constitution in Art. 74 Nr. 11 basically empowers the federal state (Bund) to regulate energy matters. The regulation can be systemized into regulation for saving of energy and regulation for energy generation.<sup>55</sup>

Legislation on biomass standards can be regulated in a separate law and be linked to sector legislation, or it can be integrated in the sector legislation. The same arguments mentioned for a separate legislation on a European level (see Chapter 3.1.2) apply to a national level. Important examples of sector legislation in Germany which are relevant to biomass standards are:

- The Renewable Energy Sources Act (EEG)<sup>56</sup>: The aim of the EEG is to promote electricity produced from renewable energy sources in the internal electricity market on the basis of feed-in obligations and duty to reimburse by the network operators. The purpose of the EEG is the development of renewable energy as an important element of climate and environment protection. The share of renewable energy in electric power supply in Germany should be increased to at least 12.5 % up to 2010. Only electricity exclusively produced from renewable energy sources like biomass will be promoted (Art. 3 EEG).
- The Biomass Ordinance<sup>57</sup>: regulates special environmental requirements (Art. 5 Biomasse-Verordnung) with regard to the technical procedures for the generation of electricity from biomass. These requirements could be seen as a starting point for linking existing legal regulation with sustainable biomass standards.
- **The petroleum tax law<sup>58</sup>:** The implementation of Directive 2003/96/EC (see supra) will result in fundamental amendments to petroleum tax law. According to the intentions of the German Federal Government, the law shall be replaced by a new regulation ("energy tax law").

<sup>&</sup>lt;sup>55</sup> Kloepfer, Umweltrecht, § 16 Rn. 12.

<sup>&</sup>lt;sup>56</sup> Act from 21 of July 2004, BGBl. I 2004, p. 1918; last amendment made on 7 July 2005, BGBl. I 2005, p. 1970.

<sup>&</sup>lt;sup>57</sup> Ordinance from 21 of June 2001, BGBI. I 2001 p. 1234; last amendment from 9 August 2005, BGBI. I 2005 p. 2419.

<sup>&</sup>lt;sup>58</sup> Act from 21 December 1992, BGBl. I 1992, p. 2150, S. 2185 (1993, S.169); last amendment made on 22 December 2004, BGBl. I 2004, p. 3702.

• The direct payment – compliance law<sup>59</sup> and direct payment – compliance ordinance<sup>60</sup>: The EC Council Regulations automatically apply on a national level. Nevertheless the European provisions, e.g. the Good agricultural and environmental condition (GAEC) were implemented into German law and concretized by the abovementioned regulation. The relevant authorities of the German Laender must especially check the enforcement of the Cross Compliance regulations. Generally speaking, Cross Compliance is more relevant on a European level.

As in most countries the public sector (national or regional governments and companies held by them) and large single energy consumers should use their position to advance renewables like energy from biomass by creating guaranteed demand for renewable energy and technologies over a given period of time. The extend to which and under which circumstances public procurement is able take into account biomass standards still has to be researched.

#### **3.2 Instruments (Examples)**

Suitable instruments for framing sustainable standards for biomass are described in the following chapter. A prerequisite for legal promotion is the generation of energy from renewable sources, e.g. from biomass. A key issue to be clarified in further research is whether current legal instruments could be combined with extensive prerequisites regarding biomass standards.

#### 3.2.1 Feed-in Tariffs

Up to now, a system of guaranteed prices (feed-in tariffs) for renewable electricity (or heat) as an instrument for the promotion of renewable energy has been implemented in the German EEG, and a similar regulation exists in about 40 other countries. Operators of especially-defined facility categories obtain on the one hand the guarantee to feed in electricity and are on the other hand paid legally-defined fixed minimum prices (for biomass see Art. 8 para 1 EEG).

#### 3.2.2 Tax Exemption/Reduction

Due to the fact that biofuels (e.g. biodiesel) can complement fossil fuels well, they have been exempted from petroleum taxation for many years. Since 2003 reduced tax rates apply for mixtures of biofuels and petroleum; the tax rates are based upon the share of biofuels in the mixture.<sup>61</sup>

<sup>&</sup>lt;sup>59</sup> Act from 21 of July 2004; BGBl. I 2004, p. 1763, 1767.

<sup>&</sup>lt;sup>60</sup> Ordinance of 4 November 2004, BGBI. I 2004, p. 2778, amended by ordinance from 26 of May 2006, BGBI. I 2006, p. 1252.

<sup>&</sup>lt;sup>61</sup> See Art. 2a of petroleum taxation law (this article was implemented by Act from 23 July 2002, BGBl. I, p. 2778); last amendment to Act mde on 22 December 2004, BGBl. I, p. 3702.

Owing to the exemption of petroleum taxation, the market for biodiesel has increased continuously in recent years.

As a result of the implementation of both the Directives 2003/96/EC "restructuring the Community framework for the taxation of energy products and electricity" and Directive 2003/30/EC "on the promotion of the use of biofuels or other renewable fuels for transport" into the national law, the current petroleum taxation law will be replaced by the energy taxation law<sup>62</sup>. One of the substantial amendments made will be the abrogation of tax exemptions for biofuels; as of 1 August 2006, biofuels will be also subject to tax (exception: biofuels used in agriculture and forestry). The taxation of biofuels is the consequence of results reached by the German Federal Government and presented in the biofuel report (BuReg 2005). The report arrived at the conclusion that biofuels were being "over-promoted" by virtue of tax exemptions. For this reason, the national policy will be modified on this score: tax exemptions and tax reductions for biofuels will be replaced step by step by admixture quotas. Therefore the tax instruments of the energy taxation law do not constitute prior instruments for the possible introduction of sustainable standards.

Another possibility for linking sustainable standards with tax instruments is provided within the scope of the electricity taxation law.<sup>63</sup> The regulation aims at promoting the generation of electricity from renewable sources and established a tax exemption for electricity produced from renewable energy sources (Art. 9 para 1 StromStG).

#### 3.2.3 (Admixture) Quota

Recently the German Federal Government submitted a draft of the so-called *biofuel quota law* ("Biokraftstoffquotengesetz"). The draft maps out the introduction of admixture quotas for biofuels. Instead of tax exemptions and tax reductions, the use of biofuels shall be promoted by legally-defined mixture quotas which increase over time. The biofuel quote law is a part of the implementation of both the Directives 2003/96/EC and Directive 2003/96/EC into national law.

#### 3.2.4 Import Regulations

Import regulations are often legislated by supranational organizations, because they serve to regulate regional (supranational) markets. The linking of biomass standards to this instrument could be significant to policy making on a European level. One example of this is the above-mentioned Council Regulation 2051/2001/EC which is legally binding in the Member States. However, as pointed out above, import restrictions like quotas go against the "tariffs only" principle of the Agreement on Agriculture.

<sup>&</sup>lt;sup>62</sup> Act from 15 of July 2006, BGBl. I, p. 1534.

<sup>&</sup>lt;sup>63</sup> The electricity taxation law (Stromsteuergesetz, StromStG) entered into force as a part of the "Act for the introduction of the ecological tax reform" on March 24, 1999, BGBI. I, p. 378; last amendment to Act made on 29 December 2003, BGBI. I, p. 3076.

### 4 Synopsis of Certification Systems

In parallel to governmental regulations, voluntary schemes (e.g., RSPO, PEFC, and FSC) are currently discussed as implementation options for sustainability standards for Bioenergy. They already aim to include relevant economic players and customer organizations in their standard setting process.

*Disregarding* whether voluntary schemes could (or even should) ever be a substitute for governmental regulation, it is interesting to consider which organizational structures already exist, and how those would need to be adjusted *if* a certification scheme for sustainable biomass is to be set up. For this, the following table provides the key organizational elements of RSPO, PEFC and FSC, and - in the last column - a *fictive* sustainable biomass scheme (SBC).

Table 4	Organizational Elements and Criteria of RSPO, PEFC and FSC in Com-
	parison to a (fictive) "Sustainable Biomass Certification Body (SBC)"

	RSPO	PEFC	FSC	"SBC"
		BASICS		
Basis for com- pany participa- tion	Voluntary Membership in Association under Swiss Law (Art. 60)	voluntary voluntary		voluntary
Scope of certi- fication system	Limited to members of RSPO No certification of third parties; entire supply chain for palm oil	All forest types throughout the world (where a PEFC ac- credited national scheme exists)	All forest types through- out the world	All types of bio- mass throughout the world (limita- tions: special plants, whole production proc- ess)
		GOVERNANCE		
Governance structure	Form of legal entity: private association General assembly (all members of RSPO) Executive Board, 16 Members (economic, social, environment organ.) Secretariat (daily man- agement)	National Governing Bodies, each appoint- ing voting delegates to the PEFC Council General assembly Board of Directors Majority voting on all decisions (forest industry holds major- ity)	FSC International Cen- ter, Regional Offices, National Initiatives. Membership / General assembly. Board of Directors. Balanced representation of 3 chambers (economic, social, environment) at all levels (incl. North/ South differentiation); with equal voting power and consensus orienta- tion	Structure should reflect all dimen- sions of sustain- ability and balance of powers
Representation	Ordinary members (restricted to 7 catego- ries, e.g. actors in the custody chain including	Academic, govern- ment, industry and consulting sectors; strong support of	Academic, government, industry and consulting sectors; supported by all segments of civil soci-	Broad scope re- flecting the dimen- sions of sustain- ability

	RSPO	PEFC	FSC	"SBC"				
	banks, investors, envi- ronmental, social and develop. NGOs) affili- ated members (exterior to 7 categories)	forest industry and forest owner, weak or no support of social and environmental NGOs	ety, particularly large international social and environmental NGOs					
		STANDARDIZATION						
Development of standards	General Assembly (international) estab- lishes the principle guidelines for the general policy of RSPO. Guidance Document for RSPO Principles and Criteria for Sustainable Palm Oil Production	Endorsement of na- tional forest certifica- tion schemes, whose standards vary greatly	Based on worldwide set of ten principles and criteria; adapted to national or regional conditions by national working groups with stakeholder participation	- Important criteria; - Adaptation to heterogenous biomass sources on regional level				
Scope of the standardiza- tion process	Environmental, social, economic issues	Forest management and chain-of-custody certification; Environ- mental, social, silvicul- tural, economic issues	Forest management and chain-of-custody certifi- cation; Environmental, social, silvicultural, economic issues	Similar				
Public input	No public input from non-RSPO members Affiliated Members (no voting rights, limited access to information)	Limited public consul- tation; incomplete transparency and stakeholder participa- tion	Subject to public review; complete transparency; broad stakeholder par- ticipation	Similar; quality of public review focus on transpar- ency				
Approval	General Assembly	PEFC Council	National General As- sembly + Accreditation Service International on behalf of FSC Interna- tional	Depending on governance struc- ture				
Updating to the standard	Open (meeting of the Assembly once a year)	Every 5 years	Every 5 years	Updating neces- sary				
	,	on Body Qualifications (	Accreditation)	Jury				
Reviewer		A national accredita- tion body; independent from PEFC	Accreditation Service International (ASI) on behalf of FSC	similar				
Evaluation Process		Variable; depends on national accreditation body	ASI audits the applying certification body's documents and office	Adaptation to the certification proc- ess for biomass				
Approval		Recognition of ac- creditation by national body by PEFC Council	FSC Board of Directors makes a decision based on ASI findings	Separation of powers and deci- sion on superior level necessary				
Monitoring		No inspections by PEFC	Annual inspections of certification body's office and field work by ASI	important				
Renewal		No regulation	Every 5 years	important				
	Verification (Judging Conformance to the Standard)							

	RSPO	PEFC	FSC	"SBC"
Reviewer	None	Accredited third party auditor (Certification body)	FSC-accredited third party auditor (Certifica- tion body)	likewise structure necessary to achieve high reli- ability of the certifi- cation system
Evaluation Process	None	Certification on re- gional level allowed; random inspection after award of certifi- cate; auditor reviews documentation, con- ducts a field assess- ment. Annual audits; results not regularly and/or not published in their entirety	Certification of Forest Management Units; evaluation of FMU be- fore award of the certifi- cate; auditor reviews documentation, con- ducts field assessments and consults relevant stakeholders. Annual audits; audit results made public	Necessary for internal/external transparency and reliability/ confi- dence in the certifi- cate
Approval	None	Certification body decides, based on feedback from the auditors and the appli- cant (client); no peer reviews required	Certification body de- cides, based on feed- back from the auditors, the applicant (client) and two impartial peer re- views.	Necessary for internal/external transparency and reliability/ confi- dence in the certifi- cate
Public input (file a protest)	None	Any member of the public can file a dis- pute if there is a dis- agreement with the decision or ongoing compliance to the standard.	Any member of the public can file a dispute if there is a disagree- ment with the decision or ongoing compliance to the standard.	Necessary for internal/external transparency and reliabil- ity/confidence in the certificate
	1	Product Tracking and CI	aims	I
Material Track- ing	No label in place	Chain of Custody tracks products from forest through each stage of manufactur- ing and distribution Either physical sepa- ration, batch definition or volume calculation	Chain of Custody tracks products from forest through each stage of manufacturing and distribution. Either physical separa- tion for pure products or mixture with strict control of all non-FSC-sources	Chain of custody from plant to end- product
On-Product Iabel		One label with two optional claims de- pending on content (100% or less then 100% PEFC)	Three product labels (pure, mixed and recy- cled label), various claims describing real content	Differences: label necessary for source tracking (see "green elec- tricity label")
Use of non- certified sources and labeled prod- ucts		Avoidance of illegal or unauthorized har- vested wood	Avoidance of wood from forest areas which have been illegally harvested, where traditional or civil rights are violated, been cleared for plantation or other use, from forests with threatened High	equivalent

RSPO	PEFC	FSC	"SBC"
		Conservation Values and of GMO trees	

Source: compiled by author

This synopsis indicates that most of the key elements for a – again: fictive – "SCB" already exists. Work in the UK already discussed the rectification scheme with respect to the credibility of any sustainability standard (ECCM/IIED/ADAS/Imperial College 2006), and ongoing work will focus more on the practical implication of monitoring and verifying compliance.

In that respect, experiences from existing voluntary schemes are worth to consider, even if legally binding sustainability standards seem more appropriate for biomass<sup>64</sup>.

<sup>&</sup>lt;sup>64</sup> It is beyond this brief study to discuss the pros and cons of voluntary vs. mandatory standards for sustainable biomass. In principle, we consider legally binding standards to be superior (see Section 5), but pragmatically, voluntary schemes might be a well-needed start ("entry option").

# 5 Basic Approaches for Implementing Sustainability Standards for Bioenergy

The previous section delivered a synopsis of the key characteristics of existing and a possible future certification scheme. Before any such an organization is introduced, however, the regulatory base for legal implementation needs to be considered.

In the following, two competing approaches to achieve this are briefly discussed.

#### 5.1 Approach "Ideal" Regulation

#### Standardized Guidelines

Ideally, each level (international, European, national, and local) should introduce sustainable standards for biomass by means of regulation which is consistent with the other levels:

- Internationally: an agreement on *objectives* about standards for bioenergy is recommended; in the agreement, the *framework* conditions for handling sustainability criteria regarding bioenergy sector should be regulated; within the agreement, environmental, social, and economic criteria for the different sectors shall be established. For this, the core standards recommended in Section 2, and the key organizational elements (Section 4) would be the base.
- EU level: the next step as regards the refinement of objectives has to be taken; the international framework agreement has to be conformed with the EU legal framework; the EU regulation should be more detailed than international regulation and go beyond the minimum criteria of the international agreement; on a European level, concrete instruments could be applied (all instruments mentioned before: feed-in tariffs, admixture quotas, tax exemption, import regulations).
- National level: on national level the implementation of EU regulation is the most important requirement; the bove-mentioned instruments are also significanton this level in the context of possible links with sustainable standards.

#### Enforcement of Regulation

To monitor and verify the compliance of both bioenergy production and conversion with the sustainability standards, one or more certification bodies are needed. Certification institutions for sustainability standards can be:

- governmental institutions: certification with regard to governmental guidelines;
- private certification institutions: certification with regard to governmental guidelines and (possibly stricter) private guidelines;

• Special case: voluntary agreements of biomass producers (companies in the chain of custody, e.g. RSPO), whose statutes or internal regulations contain several biomass standards and require the compliance with these by their members, but they do not have a monitoring system and are based upon goodwill.

Object of Certification:

- governmental regulation for biomass minimum standards or
- governmental minimum *and* private standards (going beyond the requirements of a possible EU regulation), e.g. comparison with Fair Trade or private organic labels (e.g., Demeter, Bioland) compared to the EU Council Regulation (EC) No. 2092/91 on organic agriculture.

#### 5.2 Bottom-up Approach

In addition to or as an alternative to the "ideal" approach, various activities from the "ground" could be envisioned to further sustainability standards. This might be a good start, as legislation on international and European level, even on national level, could take a long time and requires several consulting procedures. The alternative to legislation and regulation by governmental organs are private institutions (e.g. RSPO, Responsible Soy).

As regards players, bi- and multilateral financing institutions like the EIB or GEF are in a prime position to implement sustainability standards for their (project-financing) operations. Their existing rules of operation can be extended so as cover sustainability standards, and they might cooperate with existing initiatives like FSC to establish procedures for monitoring and verification of such standards (e.g. by dint of a certification scheme).

This approach would be similar to the implementation of the CDM.

Furthermore, governments might include the outcome of such start-up activities in the (medium- to longer-term) endeavor of establishing the "ideal" approach, i.e. voluntary or private activities could be merged with regulatory approaches on all levels.

In this way,, the approaches are not antagonistic, but could be seen as synergistic over time.

Yet, a broad variety of parallel activities with different scopes and fragmented relevance for the different players could bear the danger of proliferation, and hence become a hindrance to future sustainable bioenergy development.

Sustainable Bioenergy

#### 6 Recommendations on Implementing Sustainability Standards

When considering the implementation of national, European, and international sustainability standards for bioenergy, the following questions need to be answered:

- the scope of a possible regulation;
- the question, whether a regulation should be legally binding (e.g. a convention/law) or with restricted or no binding force, like a voluntary agreement or certification for biomass:
- the permeability of a regulation for possible transpositions to other levels (e.g. relationship of an EU regulation and national regulations), and
- the time horizon for implementation.

Coherence and reciprocity are required so as to avoid discrimination against actors in the custody chain as far as possible. Furthermore, the respective governance structures must be considered, especially the extent and type of stakeholder involvement can be seen as crucial to the overall acceptance of sustainability standards for bioenergy.

All standards suggested in Section 2 need *refinement with respect to regional scope*, and should take into account their applicability to larger-scale operations, as well as smallholder activities. Furthermore, this process must actively involve stakeholders, both from civil society, and industry.

It is recommended that *as a start*, a set of negative standards ("avoidance of") is implemented as conditions to support schemes on a national and EU level; these standards should be *legally binding*, and could be implemented in the short-term.

International and national *financing institutions* (ADB, EBRD, EIB, GEF, IDB, KfW etc.) should be encouraged and supported in the introduction of *sustainable bioenergy standards to their operations*. This could also help to establish good practices, and to test monitoring, certification and verification schemes.

For international arrangements concerning bioenergy trade (i.e., import restrictions), a multilateral setting is required for which the G8, UNCTAD/UNEP, and FAO initiatives seem to be appropriate fora.

Options for establishing sustainability standards for bioenergy under the WTO rules must be explored in more detail: the negotiation of a coherent framework might take decades, however.

Nevertheless, bodies like the EU should partner with interested countries like Brazil, or South Africa to create *bi- or multilateral agreements* on sustainable bioenergy imports which are subject to standards, and verification procedures. Such agreements could form an important first step in the forging of future "true" multilateral agreements, and demonstrate the applicability of the general approach.

Voluntary schemes like the FSC and RSPO should be discussed in parallel and aim to include relevant economic players and customer organizations. National governments and supranational bodies like the GEF should be included as forerunners.

In all activities, the *active participation* of both civil society and industry representatives from the concerned sectors is required.

To proceed, a *core group of actors should be formed* which could raise resources to manage the overall process of information exchange on (national or regional) forerunners, demonstration cases, and good practice in general, and to actively work towards the inclusion of NGOs, and industry.

WWF should consider becoming one of these actors, and should invite other NGOs to join. Concurrently, WWF should continue to actively seeking partners, e.g., from the EU Commission, FAO, GEF, and dedicated industry representatives. Players such as, for example, the UN Foundation or the Heinrich Böll Foundation should consider supporting this process.

The recent linking of activities like the FAO International Bioenergy Platform with the G8 Global Bioenergy Partnership on the "office" level could constitute a model by means of which a start can be made.

Bilateral donors might add resources, and capacity-building elements for developing countries, and existing initiatives like the UNEP/UNCTAD/UN Foundation on biofuels and the IEA Bioenergy Task 40 could participate.

The G8-GBEP and the European Commission, as well as several countries are in the process of formulating sustainability standards for bioenergy, and donor agencies, industry associations, and NGOs participate in meetings, conferences and workshops to exchange views, and to express opinions.

Since a variety of actors are currently positioning themselves in the bioenergy "arena", the time is right for such a formation to be suggested – starting with a loose focal point of exchange, and moving on to create a coherent framework for a truly sustainable bioenergy development on a global scale.

#### **Beyond Bioenergy: Sustainable Carbon?**

The agreement on and implementation of the core standards would be an important step in establishing bioenergy and biofuels as a basic element of a sustainable (global) energy strategy, as previously suggested (Fritsche/Matthes 2003). At the same time, from a scientific point of view, enlarging the scope of the endeavor would also be - *in parallel* to these implementation activities - worthwhile considering; the core standards could become an umbrella under which the various biomass-derived products – from coffee to textiles, from fruit to timber – might be integrated with respect to minimum sustainability requirements. In this process, the standards could move from voluntary approaches for the "willing" to market *conditionalities for sustainable global trade*. Kommentar [vc1]: "concurrently" ist eine gute Variante für "in parallel".

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## List of Acronyms

ADB	Asian Development Bank
AoA	Agreement on Agriculture
CBD	Convention on Biological Diversity
CDM	Clean Development Mechanism
CIS	Commonwealth of Independent States
EBRD	European Bank for Reconstruction and Development
EC	European Council
EEA	European Environment Agency
EEB	European Environmental Bureau
EEG	Renewable Energy Sources Act (Erneuerbare Energien-Gesetz)
EIB	European Investment Bank
EJ	ExaJoules
EU	European Union
EUGENE	European Green Electricity Network
FAO	Food and Agriculture Organization of the United Nations
FLP	Flower Label Program
FLO	Fairtrade Labeling Organizations International
FSC	Forest Stewardship Council
GAEC	Good agricultural and environmental condition
GATS	General Agreement on Trade in Services
GATT	General Agreement on Tariffs and Trade
GEF	Global Environment Facility
GHG	greenhouse gases
GIS	geographical information system (with digital spatial database)
GTZ	Deutschen Gesellschaft für technische Zusammenarbeit GmbH
HANPP	human appropriation of net primary production
IDB	Inter-American Development Bank

ILO	International Labor Union			
ISO	International Organization for Standardization			
IUCN	International Union for the Conservation of Nature and Natural Resources			
KfW	Kreditanstalt für Wiederaufbau			
MEA	multilateral environment agreement			
NGO	Non-governmental Organization			
OECD	Organization for Economic Cooperation and Development			
OEKO	Öko-Institut (Institute for applied Ecology)			
PPM	Processes and Production Methods			
RSPO	Round Table on Sustainable Palm Oil			
SBC	Sustainable Biomass Certification Body			
SMR	Statutory Management Requirements			
SRC	short rotation coppice			
UNFCCC	United Nations Framework Convention on Climate Change			
WBGU	Wissenschaftlicher Beirat der Bundesregierung Globale Um- weltveränderungen (German Government's Advisory Council Global Change)			
WWF	World Wide Fund for Nature			
WWI	WorldWatch Institute			

#### Annexes

#### A-1 Procedural Framework for Further Work

The main challenge of standards for sustainable biomass from the environmental perspective is to avoid any additional pressure on wildlife and farmland biodiversity, soil and water quality, and atmosphere/climate compared to the present reference situation. To assure this, the formulation of a number of biodiversity protection and soil and water conservation considerations was done above.

The standards recommended in Section 2 need further refinement, as they depend on regional soil and climatic circumstances and the present land use and farming practices. In order to involve these factors systematically and taking their regional variation into account, a general procedure for deriving criteria and indicators should be structured which would then be used within national or regional contexts.

This general procedure should include

- Establishing of national environmental targets, e.g. share of extensive farming (organic, traditional, integrated etc.) or conservation of grasslands
- Identification of protected areas (habitats, migration routes) by country and species
- Identification of land for biomass production (agriculture, forestry, cuttings/residues) by country
- Identification of extraction rate for residues by environmental zone and crop/residue
- Environmental prioritization of crops (crop mixes according to an environmental zoning)

The first three bullet points create a general framework of the land potential, from a topdown-view, whereas the last two bullet points are part of good practice guidance for the cultivation and/or extraction of biomass.

#### **Environmental Prioritization of crops**

In order to identify a crop mix per environmental zone and country that will create the largest environmental benefits, risk matrices have to be developed that help to prioritize potential biomass crops according to their environmental pressures.

An assessment scheme has been already worked out for agricultural bioenergy in Europe (EEA 2006), which is briefly introduced in the following. This approach could be transferred to different regions and countries in order to prepare a specific set of indicators by country and/or environmental zone.

This assessment scheme was designed in order to identify the environmentally compatible potential of biomass in Europe. Yet, there has been no implementation into practice (e.g. standardization scheme, cross compliance obligation) so far.

An assessment scheme has been already worked out for agricultural biomass production in Europe, which is introduced below<sup>65</sup>.

As this method already covers the different regions and countries throughout Europe it seems to be suitable to be transferred to further countries and environmental (pedoclimatic) zones in the world.

Starting point: An identification of a crop mix per environmental zone and country is needed that will create the largest environmental benefits. The mixes should support environmentally sound farming practice specifically adapted to reduce the environmental problems and risks that are typical to the different environmental zones of Europe. Therefore risk matrices were developed that help to prioritize potential biomass crops according to their environmental pressures (specific per environmental zone):

First a selection of the main environmental and ecological pressure indicators was made which are needed to describe potential problems and/or benefits caused by the cultivation of energy crops. The set of indicators varies from one environmental zone (region, country) to another.

In the next step a crop-by-crop analysis was made. This results in a crop specific description of problems and benefits caused by the cultivation for each potential energy crop. The characteristics to be incorporated are:

- a. Climatic suitability
- b. Present land use
- c. Present farming systems
- d. Present environmental problems.

A low risk of environmental impact is scored with A, a high risk with C. There are examples given for linseed as an annual crop and for short rotation coppice (SRC) of willow and poplar as perennial crops below.

 $<sup>^{65}</sup>$  A more detailed description can be found in EEA (2006).

Aspect	score	reason	source
Erosion	А	low risk	ifeu
		especially winter linseed	
Soil compaction	А	intensive rooting	Elbersen et al. 2005
Nutrient inputs into surface	А	Low to medium demand,	Elbersen et al. 2005
and groundwater		good fixation	
Pesticide pollution of soils	В	low competitive in growth rate	Elbersen et al.
and water			2005; ifeu; Marten
Water abstraction	А	low water demand	ifeu
Increased fire risk			
Diversity of crop types	А	High, as currently not very com-	FAO
		mon	
Link to farmland biodiversity	A/B	Low input use, open crop struc-	Own assessment
		ture with weeds, may provide	
		fodder in autumn	

#### Table A-1 Overview of Pressures per Crop - Linseed (annual crop)

Table A-2Overview of Pressures per Crop – SRC poplar and willow (perennials)

Aspect	score	reason	Source
Erosion	А	permanent crop	own assumption
			Elbersen et al. 2005,
Soil compaction	А	deep rooting, permanent crop	Kaltschmitt
Nutrient inputs into surface		low fertilizer use,	Elbersen et al. 2005,
and groundwater	Α	N-storage in rhizomes	Kaltschmitt
		young plants are only little com-	Elbersen et al. 2005;
Pesticide pollution of soils		petitive, afterwards no plant pro-	Kaltschmitt
and water	А	tection is necessary	
		high transpiration	Elbersen et al. 2005;
Water abstraction	С	ratio:800l/kg dm	Kaltschmitt
Increased fire risk		Not in dry regions	
		currently not very common,	Own
Diversity of crop types	А	birds nesting inside plantations	assumption
Link to farmland		No/low pesticide use; nesting	
biodiversity	A/B	habitat; provides winter shelter	Own assessment

An initial selection of biomass crops per environmental zone was be derived from given mixes of crops already grown for food, non-food and energy purposes. This included commercial settings as well as serious long term experiments. The latter was chosen as there is still less experience with perennial energy crops.

At least the main biomass crops were prioritized according to their environmental pressures for every environmental zone. The result was a selection of a biomass crop mix per environmental zone of which it can be expected that it will not impose any *additional* pressure on farmland biodiversity. The prioritization is done by risk matrices in which the different crops were rated according to the environmental and ecological pressure indicators specified in the crop-by-crop analysis. As examples, Table A-3 shows the prioritization of annual crops for the Atlantic Central and Lusitanian Zones.

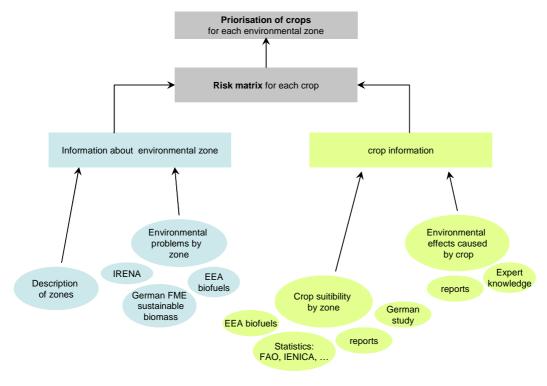
#### Table A-3: Prioritization of Annual Crops for the Atlantic Central and Lusitanian Zone

								only Lusitan.						
Atlantic Central Lusitanian	Double cropping	linseed (oil)	Other Cereals	cultivated grass	Clover. alfalfa	Hemp	Sorghum	Mustard seed	Wheat	Sun flower	Rape	Sugar beets	Potatoes	Maize
Erosion	А	А	А	А	А	A/ B	А	A (B)	А	B/C	В	С	С	С
soil compaction	А	А	А	A/B	A/B	А	А	А	А	А	А	С	С	В
nutrient inputs to surface and groundwater	А	А	А	В	В	А	А	В	А	A/B	B/C	В	В	С
Pesticide pollution of soils and water	А	В	А	А	А	А	B/ C	В	А	В	С	В	В	С
water abstraction		А	А	А	А	В	А	В	В	В	В	В	С	A/B
Increased fire risk				С			А							
diversity of crop types	А	А	В	А	А	В	В	А	С	A (B/C)	A/B	В	A/B	B/C
Link to farmland biodiversity	В	A/ B	В	А	A/B	В	В	В	B/C	A/B	B/C	В	B/C	B/C

An overview of the working steps to select environmental prioritization of biomass crops by environmental zone is given in the figure below.

A-5

Figure A-1 Overview of the working steps to select environmental prioritization of biomass crops by environmental zone



Source: OEKO/Alterra 2006

The EEA study identified crop mixes. The next step in the direction of an environmentally compatible biomass production would be to create guidelines for an environmentally sound farming practice for each crop.

## **A-2** Synopsis of Environmental Standards for Biomass

	American Tree Farm System	Basel Criteria for Responsible Soy Production	EUREPGAP
Biodiversity	<ul> <li>4: forest owners provide timely restocking of desirable species of trees, compatible with regional ecosystems on harvested areas and idle areas where tree-growing is the land use objective</li> <li>4.1: land must be reforested with natural seeding, sprouting, direct seeding, or reforestation with tree seedlings</li> <li>5.3: where prescribed fire is used, the forest owner must plan appropriately for its application</li> <li>5.3.1: landowner affirms that if and when prescribed fire is used, it is conducted in accordance with the owner's management plan and with state and local laws and regulations</li> <li>5.3.2: on-site visit confirms prescribed fires, if used, were conducted in accordance with the management plan and applicable laws and regulations</li> <li>6: forest management activities contribute to the conservation of biodiversity and maintain or enhance habitat for native fish, wildlife, and plant species, with emphasis on natural plant and animal communities and rare plants and animals</li> <li>6.1: landowners are encouraged to confer with their local natural resource agencies, state natural resource heritage programs, or other knowledgeable sources about rare species or species of concern that occur on their property</li> <li>6.1.2f: forest owner or forester responsible for developing the owner's management plan has made a reasonable effort to locate and secure information that denotes the location of rare species of species of concern; appropriate sources of information include, but are not limited to county, state and federal agencies, university and extension programs and local knowledge</li> <li>6.2: forest management activities must maintain or enhance habitat for owner's designated fish, wildlife, and plant species as identified in the management plan</li> </ul>	3.1.1: clearance of primary vegetation and High Conservation Value Areas to create agricultural land after 31 July 2004 is prohibited; this applies irrespective of any changes in land ownership or farm management that have taken place after this date; farm development should actively seek to utilise degraded and abandoned agricultural land 3.1.2: grower must demonstrate that they have actively and sufficiently compensated for the loss of natural ecosystems through such measures as: restoration activities on the farm to enhance biodiversity, procuring and protecting areas of natural vegetation locally, financing conservation initiatives that directly result in the protection of natural ecosystems locally (e.g. helping to establish one or more protected areas; assisting funding for protected area management) 3.3.1: an understanding of the plant and animal species and habitats that exist inside and around the farm should be established: information for large farms should include: presence of protected areas in the locality of the farm; details of any legally protected, red-list, rare, endangered or endemic species in and around the farm including population and habitat requirements; identification of the range of habitats and ecosystems within the farm; an understanding of important local conservation issues; for individual smallholders, a basic understanding of any important local conservation suces, species or habitats will be sufficient	13b: a key aim must be the enhancement of environ- mental biodiversity on the farm through a conservation management plan; this could be a regional activity rather than an individual one

	American Tree Farm System	Basel Criteria for Responsible Soy Production	EUREPGAP
Soil	5: forestry practices maintain or enhance the environment, including air, water, soil, and site quality	2.1.1: soil suitability maps or soil surveys should be appropriate to the scale of operation and should include information on soil types, topography, rooting depth, moisture availability, stoniness and fertility; this information should be used to plan rotations, planting programmes, etc. 2.1.2: fertiliser application, using either mineral or organic fertilisers, should be sufficient to maintain soil fertility whilst not exceeding the needs of the crop; quantity of fertiliser applied and timing of fertiliser application should be carefully considered so as to maximise benefits and minimise losses of fertiliser; records should be kept of all applications of fertilizer; crop rotations (including pasture) should be used as appropriate to maintain soil condition, reduce reliance on agrochemicals and to maximise plant health; where rotations are not employed, adequate justification must be provided 2.1.3: field cultivation techniques that minimise soil erosion should be adopted; mechanical cultivation should be used only where stat minimation soil compaction 2.4.2: after harvest, residue should be retained where soil erosion risk is significant or a cover crop or rotation crop should be planted. Burning should not be used to remove residues	4b: maintain soil condition, reduce reliance on agro- chemicals and maximise plant health, growers must recognise the value of crop rotations and seek to em- ploy these whenever practicable; where rotations are not employed, growers must be able to provide ade- quate justification 5c: field cultivation techniques that minimise soil erosion must be adopted 5e: for substrates that are not inert, documents must demonstrate its suitability

	American Tree Farm System	Basel Criteria for Responsible Soy Production	EUREPGAP
Agrochemical	5.2: application of forest chemicals must not exceed the levels necessary to achieve specific management objectives 5.2.1: chemicals are applied only when necessary to meet specific management plans consider integrated pest manage- ment as a preferred means of controlling insect pests, patho- gens, and vegetative competition 5.2.3: chemicals are applied in accordance with EPA-approved labels and meet or exceed all human health and environmental safety requirements on the label, and in local, state, and federal law	2.2.1: growers should apply recognised ICP/IPM techniques on a preventive basis; non-chemical pest treatments are preferred over chemical treatments. all use of chemicals should be justified; protection of crops against pests, diseases and weeds should be achieved with the appropriate minimum pesticide input; there should be a plan to reduce pesticide use wherever possible; selective products that are specific to the target pest, weed or disease and which have minimal effect on other organisms, workers and consumers should be used where available 2.2.1: growers should only use chemicals that are officially registered in the country of use and are registered for use on the crop that is to be protected where such official registration scheme exists, or, in its absence, complies with the specific legislation of the country of destination; a list of all products that are approved for use on soy should be kept and regularly updated 2.3.1: use of chemicals which are banned in the countries purchasing the soy products should also be avoided; records of chemical should only be applied by qualified persons who have received the necessary training and should always be applied in accordance with the product label 2.3.1: particular precautions should be taken when pesticides are applied aerially to avoid drift into water bodies (springs, streams etc), natural vegetation, human settlements and other land uses	3e #5: pesticide treatments applied during the plant rearing stage must be recorded 5d #1: chemical fumigation of soils must be justified 5e #4: where chemicals are used to sterilise substrates for reuse, date, type of chemical used, method of sterili- sation and operator must be kept 6a #3: fertiliser application, using either mineral or organic fertilisers, must meet the needs of the crops as well as maintaining soil fertility 6c #1: all applications of soil and foliar fertilisers must be recorded in a crop diary or equivalent; records must include: location, date of application, type and quantity of fertiliser applied, the method of application, and operator 6d #2: any application of nitrogen in excess of national or international limits must be avoided 6e #1: fertiliser application machinery must be kept in good condition, with annual calibration to ensure accu- rate delivery of the required quantity of fertiliser 6f #3: fertilisers must be stored covered in a clean, dry location where there is no risk of contamination of water sources; fertilisers must not be stored with nursery stock 10a #4: a current list of all products that are used and approved for use on crops being grown must be kept; this list must take account of any changes in pesticide legislation; chemicals that are banned in the European Union must not be used on crops destined for sale in the European Union 8c #3: quantity of spray mix calculation must consider: velocity of application, surface area to be covered, pressure of application system. 8d #1: all applications of pesticide smust always in- clude: crop name, location, date of application, trade name and name of operator; pesticide application te- cords must also include: reason for application, techni- cal authorisation, quantity of pesticide used, application machinery used and pre-harvest interval 8k #4: pesticide store must be able to retain spillage (e.g. to prevent contamination of water courses); empty containers must be kept secure until disposal is possi- ble; obsolete pestici

	American Tree Farm System	Basel Criteria for Responsible Soy Production	EUREPGAP
Water	5: forestry practices maintain or enhance the environment, including air, water, soil, and site quality	2.1.4: water courses, wetlands and swamps should be protected, including maintaining appropriate riparian buffer zones along all bodies of water; contamination of surface and ground water through run-off of soil, nutrients or chemicals, or as a result of inadequate disposal of waste, should be avoided 2.1.5: untreated sewage water should never be used for irrigation; water supply for field irrigation should be sus- tainable and efficient; plans for water management, appropriate to the scale of use, should be developed to optimise water usage and reduce waste and ensure that the effects of water use on local water resources (groundwater and surface water) are sustainable 3.4.1: hazardous chemicals are stored and disposed of in an appropriate way; fertilisers, pesticides and oil must be stored covered in a clean, dry location able to contain spillage where there is no risk of contamination of water sources and separate from other materials; surplus spray mix, oil, and chemical containers should be disposed of in an environmentally responsible way (e.g., returned to the vendor) with no risk of contamination of water sources or to human health	4a #5: a corrective action plan must be developed setting out strategies to minimise all identified risks in new agricultural sites, such as spray drift or water table contamination 6f #3: fertilisers must be stored covered in a clean, dry location where there is no risk of contamination of water sources 7c #1: Untreated sewage water must never be used for irrigation 8k #4: pesticide store must be able to retain spillage (e.g. to prevent contamination of water courses) recommendations see 7
GHG			
Air Pollution	5: forestry practices maintain or enhance the environment, including air, water, soil, and site quality	3.4.1: waste and pollution should be minimised and properly managed 3.4.1: all medium and large operations should have a strategy for minimising waste and pollution, while for smallholders the approach can be more informal provided that the outcome is acceptable; a strategy for minimising waste should include: sources of waste and pollution are identified, all the possible waste products (e.g. paper, cardboard, plastic, crop debris, oil, rock wool and other substrates) and pollutants (e.g. chemicals, oil, fuel, noise, light, debris, packhouse effluent, etc.) should be identified in all areas of the farm business	

	American Tree Farm System	Basel Criteria for Responsible Soy Production	EUREPGAP
GMO		<ul> <li>2.3.1: seed material must be from non-GMO strains; grower should provide certificates of origin and affidavits covering all seed purchased</li> <li>2.3.1: where machinery (including planters, harvesters, transporters, etc) is shared with other producers who may be using GMO strains, all machinery should be thoroughly cleaned before use</li> <li>2.3.1: soybean harvest should not contain GMO residues greater than the limits set by the purchaser and should always be within EU limits</li> </ul>	3f #2: use of GMO cultivars must be agreed with indi- vidual customers prior to planting 3f #3: suppliers must inform all customers of any devel- opments relating to the use or production of products derived from genetic modification before engagement

	FSC	PEFC
Basis	All national FSC standards and all FSC forest management certifications fulfill the international FSC principles and criteria.	The criteria of all national PEFC standards and all endorsed schemes shall be compatible and consistent with the Pan-European Operational Level Guidelines for Sustainable Forest Management (MCPF Lisbon 1998).
Biodiversity	<ul> <li>6: forest management shall conserve biological diversity and its associated values, water resources, soils, and unique and fragile ecosystems and landscapes, and, by so doing, maintain the ecological functions and the integrity of the forest 6.2: safeguards shall exist which protect rare, threatened and endangered species and their habitats; conservation zones and protection areas shall be established, appropriate to the scale and intensity of forest management and the uniqueness of the affected resources; inappropriate hunting, fishing, trapping and collecting shall be controlled</li> <li>6.3 Ecological functions and values shall be maintained intact, enhanced, or restored, including: <ul> <li>a) Forest regeneration and succession.</li> <li>b) Genetic, species, and ecosystem diversity.</li> </ul> </li> <li>6.4 Representative samples of existing ecosystems within the landscape shall be protected in their natural state and recorded on maps, appropriate to the scale and intensity of operations and the uniqueness of the affected resources.</li> <li>6.5 Written guidelines shall be prepared and implemented to: control erosion; minimize forest damage during harvesting, road construction, and all other mechanical disturbances;</li> <li>6.9: use of exotic species shall be carefully controlled and actively monitored to avoid adverse ecological impacts</li> <li>6.10: forest conversion to plantations or non-forest land uses shall not occur, except in circumstances where conversion: <ul> <li>a) entails a very limited portion of the forest management unit; and</li> <li>b) does not occur on high conservation value forest areas; and</li> <li>c) will enable clear, substantial, additional, secure, long term conservation benefits across the forest management unit</li> </ul> </li> <li>9. Management activities in high conservation value forests shall maintain or enhance the attributes which define such forests. Decisions regarding high con-</li> </ul>	<ul> <li>4.2 a. Natural regeneration should be preferred, provided that the conditions are adequate to ensure the quantity and quality of the forests resources and that the existing provenance is of sufficient quality for the site.</li> <li>4.2 b. For reforestation and afforestation, origins of native species and local provenances that are well adapted to site conditions should be preferred, where appropriate. Only those introduced species, provenances or varieties should be used whose impacts on the ecosystem and on the genetic integrity of native species and local provenances have been evaluated, and if negative impacts can be avoided or minimized.</li> <li>4.2 c. Forest management practices should, where appropriate, promote a diversity of both horizontal and vertical structures such as uneven-aged stands and the diversity of species such as mixed stands. Where appropriate, the practices should also aim to maintain and restore landscape diversity.</li> <li>4.2 e. Tending and harvesting operations should be conducted in a way that does not cause lasting damage to ecosystems. Wherever possible, practical measures should be taken to improve or maintain biological diversity.</li> <li>4.2 g. With due regard to management objectives, measures should be taken to balance the pressure of animal populations and grazing on forest regeneration and growth as well as on biodiversity.</li> <li>4.2 g. With due regard to management objectives, measures should be taken to balance the pressure of animal populations and grazing on forest regeneration and growth as well as on biodiversity.</li> <li>4.2 h. Standing and fallen dead wood, hollow trees, old groves and special rare tree species should be left in quantities and distribution necessary to safeguard biological diversity, taking into account the potential effect on health and stability of forests and on surrounding ecosystems.</li> <li>4.2 i. Special key biotopes in the forest such as water sources, wetlands, rocky outcrops and ravines should be protected or, where approp</li></ul>

	FSC	PEFC
	FSC servation value forests shall always be considered in the context of a precaution-ary approach. 10.2: [plantations:] design and layout of plantations should promote the protection, restoration and conservation of natural forests, and not increase pressures on natural forests; wildlife corridors, streamside zones and a mosaic of stands of different ages and rotation periods, shall be used in the layout of the plantation, consistent with the scale of the operation; scale and layout of plantation blocks shall be consistent with the patterns of forest stands found within the natural landscape 10.4: [plantations:] selection of species for planting shall be based on their overall suitability for the site and their appropriateness to the management objectives; in order to enhance the conservation of biological diversity, native species are preferred over exotic species in the establishment of plantations and the restoration of degraded ecosystems; exotic species, which shall be used only when their performance is greater than that of native species, shall be carefully monitored to detect unusual mortality, disease, or insect outbreaks and adverse ecological impacts 10.5: [plantations:] proportion of the overall forest management area, appropriate to the scale of the plantation and to be determined in regional standards, shall be managed so as to restore the site to a natural forest cover 10.7: [plantations:] measures shall be taken to prevent and minimize outbreaks of pests, diseases, fire and invasive plant introductions; integrated pest management shall form an essential part of the management plan, with primary reliance on prevention and biological control methods rather than chemical pesticides and fertilizers 10.8: [plantations:] no species should be planted on a large scale until local trials and/or experience have shown that they are ecological impacts on other ecosystems	
Soil	<ul> <li>6.5: written guidelines shall be prepared and implemented to: control erosion; minimize forest damage during harvesting, road construction, and all other mechanical disturbances</li> <li>10.6: [plantations:] measures shall be taken to maintain or improve soil structure, fertility, and biological activity; techniques and rate of harvesting, road and trail construction and maintenance, and the choice of species shall not result in long term soil degradation</li> </ul>	<ul> <li>5.1.a. Forest management planning should aim to maintain and enhance protective functions of forests for society, such as protection from [] soil erosion [] and from adverse impacts of water such as floods or avalanches.</li> <li>5.2.a. Special care should be given to silvicultural operations on sensitive soils and erosion prone areas as well as on areas where operations might lead to excessive erosion of soil into watercourses. Inappropriate techniques such as deep soil tillage and use of unsuitable machinery should be avoided on such areas. Special measures to minimize the pressure of animal population on forests should be taken.</li> <li>5.2.c. Construction of roads, bridges and other infrastructure should be carried out in a manner that minimizes bare soil exposure [].</li> </ul>

	FSC	PEFC
Agrochemical	<ul> <li>6.6: promote the development and adoption of environmentally friendly non- chemical methods of pest management and strive to avoid the use of chemical pesticides World Health Organization Type 1A and 1B and chlorinated hydrocar- bon pesticides; pesticides that are persistent, toxic or whose derivatives remain biologically active and accumulate in the food chain beyond their intended use; as well as any pesticides banned by international agreement, shall be prohibited if chemicals are used, proper equipment and training shall be provided to minimize health and environmental risks</li> <li>6.7: chemicals, containers, liquid and solid non-organic wastes including fuel and oil shall be disposed of in an environmentally appropriate manner at off-site loca- tions</li> <li>10.7: [plantations:] plantation management should make every effort to move away from chemical pesticides and fertilizers, including their use in nurseries</li> </ul>	<ul> <li>2.2. c. The use of pesticides and herbicides should be minimized, taking into account appropriate silvicultural alternatives and other biological measures.</li> <li>2.2. d. In case fertilizers are used they should be applied in a controlled manner and with due consideration to the environment.</li> <li>5.2. b. [] Inappropriate use of chemicals or other harmful substances or inappropriate silvicultural practices influencing water quality in a harmful way should be avoided.</li> </ul>
Water	6.5: written guidelines for the protection of water resources shall be prepared 10.6: techniques and rate of harvesting, road and trail construction and mainte- nance, and the choice of species shall not result in adverse impacts on water quality, quantity or substantial deviation from stream course drainage patterns	<ul> <li>5.1. a. Forest management planning should aim to maintain and enhance protective functions of forests for society, such as protection [] of water resources and from adverse impacts of water such as floods or avalanches.</li> <li>5.2. b. Special care should be given to forest management practices on forest areas with water protection function to avoid adverse effects on the quality and quantity of water resources. Inappropriate use of chemicals or other harmful substances or inappropriate silvicultural practices influencing water quality in a harmful way should be avoided.</li> <li>5.2 c. Construction of roads, bridges and other infrastructure should be carried out in a manner that [] avoids the introduction of soil into waters ources and that preserve the natural level and function of water courses and river beds. Proper road drainage facilities should be installed and maintained.</li> </ul>
GHG		
Air Pollution		
GMO	6.8: use of biological control agents shall be documented, minimized, monitored and strictly controlled in accordance with national laws and internationally accepted scientific protocols; use of genetically modified organisms shall be prohibited	

	FLP	FLO
Biodiversity	<ul> <li>8.7: special attention must be given to the protection of the fauna and flora inside the farm and the surrounding areas</li> <li>8.23: to protect the surroundings and to encourage wildlife, trees and bushes should be planted especially at the farm's boundaries</li> </ul>	<ul> <li>3.1.2.2: The organization ensures that its members have identified conservation areas, buffer zones around water bodies and watershed recharge areas appropriate to the region, which will not be cultivated and to which agrochemicals will not be applied.</li> <li>3.1.2.3: new planting in virgin forest areas is prohibited</li> <li>3.1.2.4: buffer zones are maintained as required to protect water bodies and watershed recharge areas, virgin forests, and/or other legally protected areas and to protect agricultural plots from potentially polluting sources such as roads.</li> <li>3.1.2.5: in operations in areas of low biodiversity, where buffer zones are bare or undifferentiated from cash crops or in areas not suitable for cultivation, members should plant trees/bushes or otherwise encourage regeneration of natural flora and fauna.</li> <li>3.5.1.1: The organization ensures that its members use fire to clear or prepare land for production only if it is known that this is the preferred ecological option.</li> </ul>
Soil	<ul> <li>8.2: a programme has to be elaborated by the company for conserving the environment and the sustainable use of natural resources (water, soil, air)</li> <li>8.3: organic fertilizer and composted organic waste should be used for the improvement and care of the soil in the plantations in order to reduce chemical fertilizer input</li> </ul>	<ul> <li>3.4.1.1: members undertake procedures and practices designed to reduce and/or prevent soil erosion caused by wind, water, and/or human or animal impact</li> <li>3.4.1.2: members undertake procedures and practices designed to enhance fertility and soil structure</li> <li>3.4.1.3: producer ensures that water management, tillage practices, and/or use of irrigation water does not lead to or contribute to contamination of water supplies, excessive salinization of soil or desertification</li> </ul>
Agrochemical	8.1: pollution of soil, water and air with pesticides, fertilizers, chemicals and waste must be avoided wherever possible 8.8: Wildlife Toxicity has to be taken into account, especially when spraying pesticides in the open field 8.16: waste of all kinds, especially pesticide, fertilizer and chemical residues, must not be disposed of into the soil, drains and watercourses; pesticide residues should be diluted (e.g. 1:10) and sprayed under the crops inside the greenhouses 8.17: empty pesticide or chemical containers or drums must be triple rinsed at a safe place before returning to the supplier; if returning is not possible, containers must be punctured after being cleaned and should be disposed off by incineration or burial, taking all precautions for the environment and health and strictly controlled; the re-use of pesticide and chemical containers and drums for drinking water or food storage is strictly prohibited	<ul> <li>3.2.1.1: Materials List may not be used or otherwise sold, handled, or distributed by the organization *(FLO publishes a list of materials that cannot be used, comprising data from the WHO Class I A&amp;B, PAN's 'Dirty Dozen' and FAO/ UNEP Prior Informed Consent Procedure Lists plus</li> <li>FLO specific additional materials, the FLO Prohibited Materials List is an integral part of this standard)</li> <li>3.2.1.2: agrochemicals are used, handled and stored correctly according to their specific characteristics (toxicity) in order to avoid danger to people and the environment; agrochemicals are applied only by trained persons</li> <li>3.2.1.4: agrochemicals are only used for the crops for which they are specifically labelled and/or registered in the producer's country</li> <li>3.2.1.5: safe storage and disposal of all agrochemicals and their containers</li> <li>3.2.1.6: areas for preparing agrochemicals for use are equipped to handle spills and other mishandling effectively (for example with absorbent material); spills must not be allowed to seep into soil or water supplies</li> <li>3.2.1.7: written record of all agrochemicals purchased, used and disposed of</li> </ul>

	FLP	FLO
Water	<ul> <li>8.6: special and effective measures have to be taken to protect drinking water sources, springs, ground water, surface water, rivers, dikes and lakes have to be taken</li> <li>8.9: for the supply of irrigation water the company must implement an environmental water management system, which minimizes water consumption and conserves ground and surface water.</li> <li>8.10: consumption of water and energy has to be recorded and documented for the various greenhouses and sectors</li> <li>8.11: irrigation must be done with methods and systems minimizing water consumption as far as possible (e.g. drip irrigation, water application direct to the root zone etc.) and by using adequate measuring and controlling methods (tensiometers etc.).</li> <li>8.12: where possible rainwater should be collected in water reservoirs of adequate capacity; lowering of the ground water level or any other negative effect on the availability and quality of drinking and irrigation water for the surrounding communities and farmers must be avoided</li> <li>8.20: all wastewater, especially those contaminated with pesticides and/or chemicals have to be specially treated (e.g. setting basins, carbon filters, chemical detoxification with sodium-hypochloride NaOCI) before safe disposal in accordance with the law</li> </ul>	<ul> <li>3.2.1.8: avoid of air spraying of agrochemicals over rivers and other water sources of significant size</li> <li>3.4.1.4: use of irrigation methods and systems that minimize water consumption as much as is feasible for the operation in question</li> <li>3.4.1.5: use of water for processing operations in the most efficient manner possible</li> <li>3.4.1.6: avoid of the lowering of the groundwater level or any other negative effect on the availability and quality of drinking and irrigation water for the surrounding communities and farmers</li> <li>3.4.1.7: waste water is handled in a manner that does not have a negative impact on water quality, soil health and structure or food safety</li> <li>3.4.1.8: discharge of waste water from any system with which the organization or its members are involved in a way that does not:</li> <li>pollute water that might be used as part of a human or animal drinking supply</li> <li>contaminate soil or crops with chemicals or their by-products</li> <li>contaminate crops or soil with excessive nutrients or contaminate harvestable crops with pathogenic microbes, attention should be paid to the judicious handling of animal manures near water bodies or flows</li> </ul>
GHG		
Air Pollution	8.14: waste and pollution reduction must be given high priority 8.21: air pollution and unpleasant smells due to pesticide or chemical application or incineration in the open air near housings must be strictly avoided	3.3.2.1: The organization ensures that ist members do not burn waste if there is an envi- ronmentally less damaging alternative.
GMO		3.6.1.1 The organization ensures that its members do not grow any GMO products. 3.6.1.2. Monitoring of possible GMO usage by neighbors and where necessary additional precautions to ensure that their crops or any seed or propagation material saved for future plantings are not contaminated by GMO traits 3.6.1.3: no use of any products derived from GMOs in primary production or in processing 3.6.1.4. inputs, processing aids, and ingredients are traced back one step in the biological chain to the direct source organism from which they are produced to ensure that they are no longer regarded as GMOs

	Green Gold Label Program	IFOAM	RSPO
Biodiversity	2: agriculture management system is based on land- resource planning: collection and continuous moni- toring of utilization of natural resources and living conditions are used for the land resource planning, data about; climate, water and soil, land use, vege- tation cover and distribution, animal species, utiliza- tion of wild plants	<ul> <li>2.1.1: Operators shall take measures to maintain and improve land-scape and enhance biodiversity quality.</li> <li>2.1.2: Clearing of primary ecosystems is prohibited.</li> <li>2.2.2 Land preparation by burning vegetation shall be restricted to the minimum.</li> <li>2.4.1. Wild harvested products shall only be certified organic if they are derived from a stable and sustainable growing environment. The people who harvest, gather, or wildcraft shall not take any products at a rate that exceeds the sustainable yield of the ecosystem, or threaten the existence of plant, fungal or animal species, including those not directly exploited.</li> <li>4.1.2 Operators shall use organic seed and plant material of appropriate varieties and quality.</li> <li>4.3.1 Diversity in plant production and activity shall be assured by minimum crop rotation requirements and/or variety of plantings. Minimum rotation practices for annual crops shall be established unless the operator demonstrates diversity in plant production by other means. Operators are required to manage pressure from insects, weeds, diseases and other pests, while maintaining or increasing soil organic matter, fertility, microbial activity and general soil health.</li> <li>4.3.2 For perennial crops, the certifying body shall set minimum standards for orchard/plantation floor cover and/or diversity or refuge plantings in the orchard.</li> </ul>	<ul> <li>5.1: aspects of plantation and mill management that have environmental impacts are identified, and plans to mitigate the negative impacts and promote the positive ones are made, implemented and monitored, to demonstrate continuous improvement</li> <li>5.2: status of rare, threatened or endangered species and high conservation value habitats, if any, that exist in the plantation or that could be affected by plantation or mill management, shall be identified and their conservation taken into account in management plans and operations</li> <li>5.5: use of fire for waste disposal and for preparing land for replanting is avoided except in specific situations, as identified in the ASEAN guidelines or other regional best practice</li> <li>7.3: new plantings since November 2005 (which is the expected date of adoption of these criteria by the RSPO membership), have not replaced primary forest or any area containing one or more High Conservation Values</li> </ul>
Soil	3.3: general planning, management and utilization of land resources and the preservation of soil fertility are defined and executed 4.5: measures have to be taken to minimize soil run- of and sedimentation	<ul> <li>2.2.1 All operators shall take defined and appropriate measures to prevent erosion.</li> <li>2.2.3 Crop production, processing and handling systems shall return nutrients, organic matter and other resources removed from the soil through harvesting by the recycling, regeneration and addition of organic materials and nutrients.</li> <li>2.2.4 Grazing management shall not degrade land or pollute water resources.</li> <li>2.2.5 Relevant measures shall be taken to prevent or remedy soil and water salinization.</li> </ul>	<ul> <li>4.2: practices maintain soil fertility at, or where possible improve soil fertility to, a level that ensures optimal and sustained yield.</li> <li>4.3: practices minimize and control erosion and degradation of soils</li> <li>7.2: soil surveys and topographic information are used for site planning in the establishment of new plantings, and the results are incorporated into plans and operations</li> <li>7.4: extensive planting on steep terrain, and/or on marginal and fragile soils, is avoided</li> </ul>

	Green Gold Label Program	IFOAM	RSPO
Agrochemical	5: management system is based on an integrated system of pest control: use of banned pesticides is prohibited, use of restricted pesticides is controlled and a administration is kept up to date, stock is kept in a separate and locked storage, biological control agents and organic pesticides, as well as traditional knowledge and skills regarding alternatively non- chemical pest control have to be identified and implemented in the agricultural management system 6.1: management plan is based on an integrated plant nutrition approach 6.2: availability of fertilizer and other plant nutrient resources are optimized	<ul> <li>4.4.2 Nutrients and fertility products shall be applied in a way that protects soil, water, and biodiversity. Restrictions may be based on amounts, location, timing, treatments, methods or choice of inputs applied.</li> <li>4.4.4 Manures containing human excrement (feces and urine) are prohibited for use on crops for human consumption. Exceptions may be made where detailed sanitation requirements are established by the standardsetting organization to prevent the transmission of pests, parasites and infectious agents and to ensure that manures are not mixed with other household or industrial wastes that may contain prohibited substances.</li> <li>4.4.5 Mineral fertilizers shall only be used in a program addressing longterm fertility needs together with other techniques such as organic matter additions, green manures, rotations and nitrogen fixation by plants.</li> <li>4.4.6 Mineral fertilizers shall be applied in the form in which they are naturally composed and extracted and shall not be rendered more soluble by chemical treatment, other than addition of water and mixing with other naturally occurring, permitted inputs. Under exceptional circumstances, and after consideration of all relevant information, and having regard to Appendix 1, the standardsetting organizations may grant exception to this requirement. These exceptions shall not apply to mineral fertilizers containing nitrogen.</li> <li>4.4.7 Chilean nitrate and all synthetic nitrogenous fertilizers, including urea, are prohibited.</li> <li>6.4.1 A handler or processor is required to manage pests and shall use the following methods according to these priorities: <ul> <li>a. preventative methods such as disruption, elimination of habitat and access to facilities;</li> <li>b. mechanical, physical and biological methods;</li> <li>c. substances (other than pesticides) used in traps.</li> <li>6.4.2 Prohibited pest control practices include, but are not limited to, the following substances and methods:</li> <li>a. pesticides not contained in Appendix</li></ul></li></ul>	4.6: agrochemicals are used in a way that does not endanger health or the environment 4.6: no prophylactic use, and where agrochemicals are used that are categorized as World Health Organiza- tion Type 1A or 1B, or are listed by the Stockholm or Rotterdam Conventions, growers are actively seeking to identify alternatives, and this is documented

	Green Gold Label Program	IFOAM	RSPO
		integrity of product handled or processed therein.	
Water	<ul> <li>4.1: efficiency and productivity of agricultural water use for better utilization of limited water resources has to increase</li> <li>4.2: monitoring of the irrigation performance</li> <li>4.4: water quality has to be monitored on biological, physical and chemical quality</li> <li>4.6: Irrigation has to be planned in a long term program</li> <li>4.7: long term strategies and implementation program have to be developed on water use under scarce conditions</li> <li>4.8: waste water re-use has to be part of the agriculture management system</li> </ul>	<ul> <li>2.2.4 Grazing management shall not degrade land or pollute water resources.</li> <li>2.2.5 Relevant measures shall be taken to prevent or remedy soil and water salinization.</li> <li>2.2.6 Operators shall not deplete nor excessively exploit water resources, and shall seek to preserve water quality. They shall where possible recycle rainwater and monitor water extraction.</li> <li>2.4.5 Operators shall take measures to ensure that wild, sedentary aquatic species are collected only from areas where the water is not contaminated by substances prohibited in these standards.</li> </ul>	4.4: practices maintain the quality and availability of surface and ground water
GHG			5.6: plans to reduce pollution and emissions, including greenhouse gases, are developed, implemented and monitored
Air Pollution			<ul> <li>5.3: waste is reduced, recycled, re-used and disposed of in an environmentally and socially responsible manner</li> <li>5.6: plans to reduce pollution and emissions, including greenhouse gases, are developed, implemented and monitored</li> </ul>

	Green Gold Label Program	IFOAM	RSPO
GMO		<ul> <li>2.3.1 The deliberate use or negligent introduction of genetically engineered organisms or their derivatives to organic farming systems or products is prohibited. This shall include animals, seed, propagation material, and farm inputs such as fertilizers, soil conditioners, vaccines or crop protection materials.</li> <li>2.3.2 The use of genetically engineered organisms or their derivatives is prohibited. This shall include animals, seed and farm inputs such as fertilizers, soil conditioners, vaccines or crop protection materials.</li> <li>2.3.3 The use of genetically engineered seeds, pollen, transgene plants or plant material is not allowed.</li> <li>2.3.4 Organic processed products shall not use ingredients, additives or processing aids derived from GMOs.</li> <li>2.3.5 Inputs, processing aids and ingredients shall be traced back one step in the biological chain to the direct source organism *(see definition) from which they are produced to verify that they are not derived from GMOs.</li> <li>2.3.6 Contamination of organic product by GMOs that results from circumstances beyond the control of the operator may alter the organic status of the operation and/or product.</li> <li>2.3.7 On farms with split (including parallel) production, the use of genetically engineered organisms is not permitted in any production activity on the farm.</li> </ul>	Preamble: there is no genetically modified (GM) palm oil available in the market, and there will not be for many years to come: hence no criterion on GM oil palm is included

Sustainable Agricultural Standards

	SFIS	Utz Kapeh Codes of Conduct
hrough estored; or	applications of biodiversity and ecosystem research into forest management decisions.	
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	Sustainable Agricultural Standards	SFIS	Utz Kapen Codes of Conduct
	habitats for wildlife living on the farm, or that pass through the farm during migration, must be protected and restored; farm takes special measures to protect threatened or endangered species hunting, capturing, extracting and trafficking wild animals must be prohibited on the farm. Cultural or ethnic groups can hunt or collect fauna in a controlled manner and in areas designated for those purposes under the special conditions farmer must keep an inventory of the wild animals held in captivity on the farm, and implement policies and proce- dures to regulate and reduce their tenancy endangered or threatened species must not be held in captivity farm is allowed to breed wild animals in captivity when the farm has the required conditions and the permits stipu- lated law farms that reintroduce wildlife into natural habitats must have the appropriate permit from the relevant authorities and comply with the conditions established by law, or reintroduce the animals via duly authorized and estab- lished programs exotic wildlife must not be introduced into the farm.	applications of biodiversity and ecosystem research into forest management decisions.	
Soil	9.1: farm must execute a soil erosion prevention and control program that minimizes the risk of erosion and reduces existing erosion; program activities must be based on the identification of soils affected by or susceptible to erosion, as well as soil properties and characteristics, climatic conditions, topography and agricultural practices for the crop 9.2: farm must have a soil or crop fertilization program based on soil characteristics and properties, periodic soil or foliage sampling and analysis, and advice from a competent and impartial professional or authority; number of soil or foliage samples must correspond with the size of the production area, types of soil, and variations in its properties, as well as results of previous analyses; producer must keep analyses results on the farm for a two-year period; organic and non-organic fertilizers must be applied so as to avoid any potential negative impacts on the environment; farm must give priority to organic fertilization using residues generated by the farm 9.3: farm must use and expand its use of vegetative ground cover to reduce erosion and improve soil fertility, structure and organic material content, as well as minimize the use of herbicides; there must be a vegetative ground cover establishment and expansion plan that indicates the areas with existing cover, as well as areas	<ul> <li>2.3: Program Participants shall implement management practices to protect and maintain forest and soil productivity:</li> <li>1. Use of soils maps where available.</li> <li>2. Process to identify soils vulnerable to compaction and use of appropriate methods to avoid excessive soil disturbance.</li> <li>3. Use of erosion control measures to minimize the loss of soil and site productivity.</li> <li>4. Post-harvest conditions conducive to maintaining site productivity (e.g., limited rutting, retained down woody debris, minimized skid trails).</li> <li>5. Retention of vigorous trees during partial harvesting, consistent with silvicultural norms for the area.</li> <li>6. Criteria that address harvesting and site preparation to protect soil productivity.</li> <li>7. Minimize road construction to meet management objectives efficiently.</li> </ul>	4.A.2: use of techniques to maintain, improve and prevent the loss of soil structure and fertility, using e.g. shade trees, compost, cover crops, nitrogen fixing plants, mulching, etc. 4.A.2: compost made of coffee by-products should be completely decomposed before use to prevent mould formation and loss of nitrogen in the soil 4.A.3: use of techniques to prevent soil erosion, e.g. cross line planting on slopes, drains, sowing grass, trees and bushes on borders of sites, mulching etc.

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	Sustainable Agricultural Standards	SFIS	Utz Kapeh Codes of Conduct
	where cover will be established in the future 9.4: farm must promote the use of fallow areas with natu- ral or planted vegetation in order to recover natural fertility and interrupt pest life cycles; farm must have a plan that indicates the fallow techniques or practices and their timing; these areas must be identified in the fields and on the farm map; burning is not allowed to prepare land 9.5: new production areas must only be located on land with the climatic, soil and topographic conditions suitable for intensity level of the agricultural production planned; establishment of new production areas must be based on land use capacity studies that demonstrate long-term production capacity; cutting of natural forest cover or burning to prepare new production areas is not permitted		
Agrochemical	<ul> <li>8.1: integrated pest-management program based on ecological principles for the control of harmful pests (insects, plants, animals and microbes). The program must give priority to the use of physical, mechanical, cultural and biological control methods, and the least possible use of agrochemicals, program must include activities for monitoring pest populations, training personnel that monitor these populations, and integrated pest management techniques; farm must collect and record the detailed information about pest infestations</li> <li>8.2: farm must demonstrate by agrochemical inventories and use records that it rotates chemical products and reduces their use for crop production</li> <li>8.3: farm must implement the procedures and have the necessary equipment for mixing and applying agrochemicals, as well as maintain, calibrate and repair application equipment, in order to reduce to a minimum waste and excessive applications; farm must designate and train personnel who will be responsible for the implementation of these procedures</li> <li>8.4: following chemical or biological substances cannot be used on certified farms:</li> <li>a. Agrochemicals that are prohibited by the United States Environmental Protection Agency (EPA) or by the European Union.</li> <li>c. Substances that have been identified as Persistent Organic Pollutants (POP) in the Stockholm agreement (www.chem.unep.ch/pops/default.html).</li> <li>d. Agrochemicals included in Annex III of the Rotterdam</li> </ul>	<ul> <li>2.2: minimize chemical use required to achieve management objectives while protecting employees, neighbors, the public, and the forest environment minimized chemical use required to achieve management objectives: use of least-toxic and narrowest-spectrum pesticides necessary to achieve management objectives, use of pesticides registered for the intended use and applied in accordance with label requirements, use of integrated pest management where feasible, supervision of forest chemical applications by state-trained or certified applicators use of best management practices (BMPs), appropriate to the situation; for example:</li> <li>a. Notification of adjoining landowners or nearby residents concerning applications and chemicals used;</li> <li>b. appropriate multilingual signs or oral warnings;</li> <li>c. control of public road access during and immediately after applications;</li> <li>d. designation of streamside and other needed buffer strips;</li> <li>e. use of positive shutoff and minimal-drift spray valves;</li> <li>f. aerial application of forest chemicals parallel to buffer zones to minimize drift;</li> <li>g. monitoring of water quality or safeguards to ensure proper equipment use and protection of streams, lakes, and other water bodies;</li> <li>i. appropriate storage of chemicals;</li> <li>j. filing of required state reports; or</li> <li>k. use of methods to ensure protection of threatened and endangered species.</li> </ul>	very detailed requirements for fertilizers and pesticides (see Utz Kapeh Codes of Conduct / Version 2006, nb. 5 and 7), only some important points: estimates of the quantity and type of fertilizer fertilizers are applied judiciously up to date and complete list of all the soil and foliar fertiliz- ers inorganic fertilizer application equipment to ensure accu- rate fertilizer delivery storage of all inorganic and organic fertilizers in a manner that reduces the risk of contamination of water streams and sources, using a spillage retention system to catch leaking liquid fertilizers, separate from crop protection products to prevent cross contamination and in a secure area no crop protection products that are banned in the Euro- pean Union, the USA and/or Japan; producer must only use and store crop protection products that are officially registered and permitted in his country for use on coffee; If there is no official registration scheme for crop protection => FAO International Code of Conduct on the Distribution and Use of Pesticides protection of coffee against pests, diseases and weeds must be done with the appropriate minimum input of crop protection product up to date and complete list of all the crop protection prod- ucts detailed list of requirements for the storage of pesticides, the mixing, the transport of pesticides and the disposal of the empty pesticide containers

	Sustainable Agricultural Standards	SFIS	Utz Kapeh Codes of Conduct
	agreement that are prohibited or severely restricted by the United Nation Environmental Program's Prior Informed Consent (PIC) program (www.pic.int). e. All Pesticide Action Network Dirty Dozen products. 8.5: farm must have a plan for reducing the use of World Health Organization Category I and II products, and for eliminating the use of Category 1 products within three years from the time of certification; farms that use these products must demonstrate the following: 1) no technically or economically viable alternatives exist for that type of infestation; 2) the infestation has had, or would have had, significant economic consequences (that surpass the economic threshold for damage) and, 3) steps are being taken to substitute Category I and II products.		
Water	<ul> <li>2.6: natural water channels must be protected by establishing protected zones on the banks of rivers, streams, creeks, lakes, wetlands and around the edges of other natural water bodies; farms must not alter natural water channels to create new drainage or irrigation canals; previously converted water channels must maintain their natural vegetative cover or, in its absence, this cover must be restored</li> <li>4.1: farm must have a water conservation program that ensures the rational use of water resources</li> <li>4.1: farm must keep an inventory and indicate on a map the surface and underground water sources found on the property; record of the annual water volume provided by these sources and the amount of water consumed by the farm for agricultural, domestic or processing purposes must have the respective concessions and permits from the corresponding legal or environmental authorities</li> <li>4.3: farms that use irrigation must employ mechanisms to precisely determine and demonstrate that the volume of water applied and the duration of the application are not excessive or wasteful; farm must demonstrate that the water quantity and the duration of the application are lossed on climatic information, available soil moisture, and soil properties and characteristics</li> <li>4.4: farm must have appropriate treatment systems for all of wastewaters it generates</li> <li>4.5: farm must not discharge or deposit industrial or domestic wastewater into natural water bodies without demonstrating that the discharged water compiles with the respective legal requirements, and that the wastewater's</li> </ul>	<ul> <li>see agrochemicals</li> <li>Objective 3: Program Participants shall meet or exceed all applicable federal, provincial, state, and local water quality laws and meet or exceed best management practices developed under U.S. Environmental Protection Agency–approved state water quality programs or other federal, provincial, state, or local programs: <ol> <li>Program to implement state or provincial BMPs during all phases of management activities.</li> <li>Contract provisions that specify BMP compliance.</li> <li>Plans that address wet-weather events (e.g., inventory systems, wet-weather tracts, definitions of acceptable operating conditions).</li> <li>Monitoring of overall BMP implementation.</li> <li>Program Participants shall have or develop, implement, and document riparian protection measures based on soil type, terrain, vegetation, and other applicable factors: <ol> <li>Program addressing management and protection of streams, lakes, and other water bodies and riparian zones.</li> </ol> </li> <li>Mapping of streams, lakes, and other water bodies as specified in state or provincial BMPs and, where appropriate, identification on the ground.</li> <li>Implementation of plans to manage or protect streams, lakes, and other water bodies.</li> <li>Identification and protection of nonforested wetlands, including bogs, fens, vernal pools, and marshes of significant size.</li> <li>Where regulations or BMPs do not currently exist to protect riparian areas, use of experts to identify appropriate protection measures.</li> </ol> </li> </ul>	<ul> <li>6.A.1: producer should have rainfall records and systematic rainfall forecast methods available to decide on the application of irrigation water</li> <li>6.B.1: producer uses the most efficient and commercially practical water delivery system to ensure the best utilization of water resources, the producer should show the efficiency of his irrigation system in terms of the amount of water used per MT of coffee produced</li> <li>6.B.2: producer has records that indicate the date of irrigation, the quantity of water used and where the irrigation water was used</li> <li>6.C.1: producer should each year assess the risks of phytosanitary, chemical or physical pollution or contamination of irrigation water sources;</li> <li>focus should be on mould prevention, the producer should undertake preventive or corrective actions in case of contamination or pollution, these should be documented</li> <li>6.D.1: irrigation water is extracted from sustainable sources</li> <li>9.B.1: water management plan with the objective of (re-)using water efficiently and minimizing the amount of water used in the process</li> <li>9.B.3: treat the contaminated water coming out of the wet processing unit to minimize the impact on water streams and sources</li> </ul>

	Sustainable Agricultural Standards	SFIS	Utz Kapeh Codes of Conduct
	physical and biochemical characteristics do not degrade the receiving water body; if legal requirements do not exist, the discharged wastewater must comply special minimum parameters 4.6: farms that discharge wastewater into the environment must establish a water-quality monitoring and analysis program that takes into account potential contaminants and applicable laws; program must indicate the wastewa- ter sampling points and frequency and the analyses to be carried out; a legally accredited laboratory must conduct all analyses for at least three years 4.7: no deposit into natural water bodies any organic or inorganic solids 4.8: restriction of the use of septic tanks to the treatment of domestic wastewater (gray water and sewage) and non-industrial wastewater to prevent negative impacts on underground or surface water; tanks and their drainage systems must be located in soils suitable for this purpose; wastewater from the washing of machinery used for agro- chemical applications must be collected and mus not be mixed with domestic wastewater or discharged to the environment without previous treatment 4.9: if total or partial compliance with the requirements of this standard that relate directly or indirectly to the con- tamination of natural water bodies cannot be proven, the farm must conduct a surface-water quality monitoring and analysis program; program must indicate the sampling points and frequency, and must be continued until it can be proven that farm activities are not contributing to the degradation of the quality of the receiving water bodies		
GHG			
Air Pollution			11.A.2: management plan with the objective of reducing and/or recycling waste and pollution
GMO	<ul> <li>8.6: farm must take steps to avoid introducing, cultivating or processing transgenic crops</li> <li>8.6: when nearby transgenic materials are accidentally introduced into a certified farm's crop, the farm must develop and execute a plan to isolate the crops and provide follow-up in order to comply with the requirements of this criterion</li> </ul>	2.5: Program Participants that utilize improved planting stock, including trees derived through biotechnology, shall use sound scientific methods and follow all applicable laws and international protocols program for appropriate research, testing, evaluation, and deployment of improved planting stock, including trees derived through biotechnology	3.C.1+2: although GMO coffee is currently not commer- cially available and will probably not be so in the foresee- able future, the producer must comply with all the relevant regulations in the country of production once he is involved in (trial) plantings of GMO coffee and inform his client once he is involved in (trial) plantings of GMO coffee

## A-3 Synopsis of Social Standards for Biomass

	FLO (for small farmers and workers)	FLP
labour conditions	<ul> <li>4.3.2.2: legally binding labour contracts</li> <li>4.3.2.3: all permanent workers having the benefits of a provident fund or pension scheme</li> <li>4.3.2.4: adequate sick leave regulation</li> <li>4.3.2.5: working hours and overtime regulation</li> <li>4.3.2.1: conditions of employment like maternity leave, social security provisions non-monetary benefits, etc. at least the provisions as laid out in the Collective Bargaining</li> <li>Agreement or the Agreement signed between the workers' committee must be fulfilled</li> </ul>	<ul> <li>7: not seasonal or temporary work shall be done by workers on permanent contracts; provisions for non-permanent and seasonal workers, including freedom of association, should be not less favourable than for permanent workers; every worker shall get a copy of their contract</li> <li>4: hours of work shall comply with applicable law and industry standards; no excess of 48 hours work per week, one day off every week, overtime is voluntary and shall not exceed 12 hours per week</li> <li>10: no forced labour, included bonded or involuntary prison labour (ILO Conventions 29 and 105); workers are not required to lodge "deposits" or their identity papers with their employer</li> </ul>
wages	<ul> <li>4.3: wages in line with or exceeding national laws and agreements on minimum wages or the regional average</li> <li>4.3.1.1: salaries are in line with or exceeding regional average and official minimum wages for similar occupations</li> <li>4.3.1.2: regularly payment in legal tender and properly documented</li> </ul>	3: wages and benefits meet at least legal or industry minimum standards, suffi- cient to meet basic needs of workers and their families and to provide some discretionary income; pay should be in cash, direct to the workers, promptly and in full
health	<ul> <li>4.4: FLO follows ILO Convention 155</li> <li>4.4.1.1: Workplaces, machinery and equipment are safe and without risk to health.</li> <li>if reqired: inspections by independent inspection agency</li> <li>4.4.1.2: not allowed to work with the application of pesticides: persons younger than 18 years, pregnant or nursing women, persons with incapacitated mental conditions; persons with special diseases</li> <li>4.4.2.2: training in handling agrochemicals: storage, application and disposal, relevant health protection and first aid; information of all relevant information on the products in the local language</li> <li>4.4.2.4: Workers' capability and awareness of the chemicals they are using, relevant health protection and first aid are improved through training.</li> <li>4.4.2.5: occupational health and safety committee with the participation of workers</li> </ul>	5: comply with internationally recognised health and safety standards (ILO Convention 170); free and appropriate protective clothing and equipment; safe and hygienic working environment; workers and their organisations must be consulted, trained and allowed to investigate safety issues; supply with drinking water, clean toilets and showers and washing facilities; housing should comply at least with the minimum standards for size, ventilation, cooking facilities, water supply and sanitary facilities. (ILO Convention 110, Articles 85-88) 6: assessment of the risks of the chemicals used, measures to prevent any damage to the health of workers; companies shall record and reduce pesticide and chemical; safety instructions and re-entry intervals must be strictly observed and monitored, spraying, handling and storing pesticides and chemicals should be done by specially trained people with suitable equipment
child labour	<ul> <li>4.1: FLO follows ILO Conventions 29, 105, 138 and 182 on child labour and forced labour</li> <li>4.1.1: Forced or bonded labour must not occur</li> <li>4.1.1.2: children are not employed (contracted) below the age of 15</li> <li>4.1.1.3: children may only work if their education is not jeopardised and they do not execute tasks, which are especially hazardous for them due to their age</li> </ul>	9: no use of child labour; no workers under the age of 15 years or under the compulsory school-leaving age; children under 18 shall not work in hazardous conditions (ILO Convention 138); adequate transitional economic assistance and appropriate educational opportunities shall be provided to any replaced child workers

	FLO (for small farmers and workers)	FLP
unions	4.2: FLO follows ILO Conventions 87 and 98 on freedom of association and collective bar- gaining workers and employers shall have the right to establish and to join organisations of their own choosing, and to draw up their constitutions and rules, to elect their representatives and to formulate their programmes workers shall enjoy adequate protection against acts of anti-union discrimination in respect of their employment 4.2.1.1: right to collective bargaining 4.2.2.1: FLO expects that the workers will be represented by trade unions and that the workers will be covered by a Collective Bargaining Agreement (CBA); if no independent and active union exists in the region and the sector, all the worker's will democratically elect a worker's committee	1: rights of all workers to form and join trade unions and to bargain collectively shall be recognised (ILO Conventions 87 and 98); workers representatives shall not be subject of discrimination and shall have access to all workplaces neces- sary to enable them to carry out their representation functions. (ILO Convention 135)
change of local communities way of life, economy and culture	<ul><li>1.1.1.1: promotion of social and economical development of small farmers</li><li>1.2.: members of the fairtrade organisations are small producers; of every Fairtrade-certified product sold by the organisation, more than 50% of the volume must be produced by small producers</li></ul>	
discrimination	1.4: FLO follows ILO Convention 111 on ending discrimination of workers 1.4.1: restriction of new members may not contribute to the discrimination of particular social groups	2: access to jobs and training on equal terms, irrespective of gender, age, ethnic origin, colour, marital status, sexual orientation, political opinion, religion or social origin (ILO Conventions 100 and 111); physical harassment or psychological oppression, particularly of women workers, must not be tolerated
land rights		

	FSC	PEFC
labour conditions	compliance with ILO norms	compliance with ILO norms
wages	compliance with ILO norms	compliance with ILO norms
health	4.2: Forest management should meet or exceed all applicable laws and/or regulations covering health and safety of employees and their families	6.2.b. Working conditions should be safe, and guidance and training in safe working practice should be provided.
child labour	compliance with ILO norms	compliance with ILO norms
unions	4.3: rights of workers to organize and voluntarily negotiate with their employers shall be guaranteed as outlined in Conventions 87 and 98 of the International Labour Organisation (ILO).	compliance with ILO norms

	FSC	PEFC
change of local com- munities way of life, economy and culture	<ul> <li>4: Forest management operations shall maintain or enhance the long-term social and economic well-being of forest workers and local communities</li> <li>4.1: communities within, or adjacent to, the forest management area should be given opportunities for employment, training, and other services</li> <li>4.4: Management planning and operations shall incorporate the results of evaluations of social impact. Consultations shall be maintained with people and groups (both men and women) directly affected by management operations.</li> <li>4.5: mechanisms for resolving grievances and for providing fair compensation in the case of loss or damage affecting the legal or customary rights, property, resources, or livelihoods of local peoples, measures shall be taken to avoid such loss or damage</li> <li>5.4: forest management should strive to strengthen and diversify the local economy, avoiding dependence on a single forest product.</li> </ul>	<ul> <li>6.1 a. Forest management planning should aim to respect the multiple functions of forests to society, have due regard to the role of forestry in rural development, and especially consider new opportunities for employment in connection with the socio-economic functions of forests.</li> <li>6.1 c. Adequate public access to forests for the purpose of recreation should be provided taking into account the respect for ownership rights and the rights of others, the effects on forest resources and ecosystems, as well as the compatibility with other functions of the forest.</li> <li>6.1 d. Sites with recognized specific historical, cultural or spiritual significance should be protected or managed in a way that takes due regard of the significance of the site.</li> <li>6.2 a. Forest management practices should make the best use of local forest related experience and knowledge, such as of local communities, forest owners, NGOs and local people.</li> </ul>
discrimination	compliance with ILO norms	compliance with ILO norms
land rights	<ul> <li>2: long-term tenure and use rights to the land and forest resources shall be clearly defined, documented and legally established</li> <li>2.2: communities with legal or customary tenure or use rights shall maintain control, to the extent necessary to protect their rights or resources, over forest operations unless they delegate control with free and informed consent to other agencies</li> <li>2.3: mechanisms to resolve disputes over tenure claims and use rights</li> <li>3: legal and customary rights of indigenous peoples to own, use and manage their lands, territories, and resources shall be recognized and respected</li> <li>3.3: sites of special cultural, ecological, economic or religious significance to indigenous peoples shall be clearly identified in cooperation with such peoples, and recognized and protected by forest managers</li> <li>3.4: indigenous peoples shall be compensated for the application of their traditional knowledge regarding the use of forest species or management systems in forest operations</li> </ul>	6.1. b. Property rights and land tenure arrangements should be clearly defined, documented and established for the relevant forest area. Likewise, legal, customary and traditional rights related to the forest land should be clarified, recognized and respected.

	ETI	CCC	Basel Criteria for Responsible Soy Production
labour condi- tions	<ul> <li>6.1: working hours comply with national laws and benchmark industry standards</li> <li>6.2: no exceed of 48 hours per week, at least one day off for every 7 day period on average, overtime is voluntary and shall not exceed 12 hours per week</li> <li>1.1: no forced, bonded or involuntary prison labour</li> <li>1.2: workers are not required to lodge "deposits" or their identity papers with their employer and are free to leave their employer after reasonable notice</li> <li>8.1: work performed must be on the basis of recognised employment relationships established through national law and practice</li> <li>9.1: physical abuse or discipline, the threat of physical abuse, sexual or other harassment and verbal abuse or other forms of intimidation shall be prohibited</li> </ul>	no use of forced, including bonded or prison, labour (ILO Conventions 29 and 105) no requirement to lodge "deposits" or identity papers with their employer hours of work shall comply with applicable laws and indus- try standards no exeed of 48 hours per week, at least one day off for every 7 day period on average, overtime is voluntary and shall not exceed 12 hours per week obligations to employees under labour or social security laws and regulations arising from the regular employment relationship shall not be avoided through the use of labour- only contracting arrangements, or through apprenticeship schemes where there is no real intent to impart skills or provide regular employment younger workers shall be given the opportunity to partici- pate in education and training programmes	4.2.1: acceptable pay and conditions; pay and conditions in accordance with national laws and regulations or sector or trade union standards; labour laws, union agreements or direct contracts of employment detailing payments and conditions of em- ployment should be available in the languages under- stood by the workers or explained carefully to them by a senior company official; access to potable water and segregated sanitary and bathing facilities; if worker is required to live on the farm, then adequate, affordable housing, medical, educational and welfare amenities must be provided 4.3.1: forced labour, including slave labour, debt bondage and exploitation of prison inmates must be prohibited; workers must not be obliged to lodge a 'guarantee pay- ment' or the originals of their identity papers with their employer
wages	5.1: wages and benefits paid for a standard working week meet, at a minimum, national legal standards or industry benchmark standards; wages meet basic needs and to provide some discretionary income 5.2: providing of written and understandable information about the workers employment conditions in respect to wages before they enter employment and about the particu- lars of their wages for the pay period concerned each time that they are paid 5.3: deductions from wages as a disciplinary measure shall not be permitted nor shall any deductions from wages not provided for by national law be permitted without the ex- pressed permission of the worker concerned	living wages are paid wages and benefits meet at least legal or industry mini- mum standards and are sufficient to meet basic needs of workers and their families and to provide some discretion- ary income no deductions from wages as a disciplinary measure physical abuse, threats of physical abuse, unusual pun- ishments or discipline, sexual and other harassment, and intimidation by the employer is strictly prohibited	4.2: acceptable pay in accordance with national laws and regulations or sector or trade union standards; pay meets or exceeds the national minimum wage or a regional average if no minimum wage exists and must enable an adequate standard of living, a minimum wage should be established and adjusted from time to time in consultation with relevant parties

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	ETI	CCC	Basel Criteria for Responsible Soy Production
health	<ul> <li>3.1: safe and hygienic working environment; prevent accidents and injury to health arising out of, associated with, or occurring in the course of work</li> <li>3.2: regular and recorded health and safety training</li> <li>3.3: access to clean toilet facilities and to potable water, and, if appropriate, sanitary facilities for food storage shall be provided</li> <li>3.4: accommodation, where provided, shall be clean, safe, and meet the basic needs of the workers</li> <li>3.5: company observing the code shall assign responsibility for health and safety to a senior management representative</li> </ul>	safe and hygienic working environment best occupational health and safety practice shall be pro- moted	4.3.2: safe and healthy working environment; adequate protective equipment should be available to labourers at the place of work to cover all potentially hazardous operations; accident and emergency procedures should exist and instructions should be clearly understood by all workers, workers trained in First Aid should be present in both field and other farm operations and first aid equipment should be available at worksites; records should be kept of all accidents and sick days and periodically reviewed; accident insurance; 4.3.3: training must be given to all workers operating dangerous or complex equipment or substances, for smallholders training records should not be required but anyone working on the farm should be adequately trained for the job they are doing
child labour	<ul> <li>4.1: there shall be no new recruitment of child labour</li> <li>4.3: children and young persons under 18 shall not be employed at night or in hazardous conditions</li> <li>4.4: conform to the provisions of the relevant ILO standards.</li> </ul>	no child labour only workers above the age of 15 years or above the compulsory school-leaving age shall be engaged (ILO Convention 138) adequate transitional economic assistance and appropriate educational opportunities shall be provided to any replaced child workers	4.3.1. child labour [] should not be used on the farm; only workers above the minimum school leaving age in the country or who are at least 15 years old may be em- ployed; no workers under the age of 18 should conduct hazardous work; adequate transitional economic assis- tance and appropriate educational opportunities must be offered to any child workers who may have to be dis- missed; in places where whole families work together on farms, children and other relatives may work on family- owned and run farms provided that they are not thereby prevented from attending school
unions	2.1: right to join or form trade unions of their own choosing and to bargain collectively 2.2: open attitude towards the activities of trade unions and their organisational activities, workers representatives are not discriminated against and have access to carry out their representative functions in the workplace 2.4: where the right to freedom of association and collective bargaining is restricted under law, the employer facilitates, and does not hinder, the development of parallel means for independent and free association and bargaining	freedom of association and the right to collective bargain- ing right of all workers to form and join trade unions and to bargain collectively shall be recognised (ILO Conventions 87 and 98) workers' representatives shall not be the subject of dis- crimination and shall have access to all workplaces neces- sary to enable them to carry out their representation func- tions (ILO Convention 135 and Recommendation 143) employers shall adopt a positive approach towards the activities of trade unions and an open attitude towards their organisational activities.	4.2.2: freedom of association and bargaining; right of employees and contractors to form associations and bargain collectively with their employer, in accordance with Conventions 87 and 98 of the International Labour Organisation

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	ETI	CCC	Basel Criteria for Responsible Soy Production
change of local commu- nities way of life, economy and culture			4.1.2: communication and consultation with local commu- nities and other affected or interested parties; should be designed or agreed with local communities and other affected or interested parties 4.1.3: system for dealing with complaints and grievances 4.3.4: growers should deal fairly with local businesses and make efforts to contribute to the local economy wher- ever possible; maximising local employment, using local goods and services wherever possible, paying for goods and services promptly, supporting, as far as is practical, any projects that improve local infrastructure or facilities; ( <i>This criterion does not apply to individual smallholders</i> )
discrimination	7.1: no discrimination in hiring compensation, access to training, promotion, termination or retirement based on race, caste, national origin, religion, age, disability, gender, marital status, sexual orientation, union membership or political affiliation	no discrimination in employment. Equality of opportunity and treatment regardless of race, colour, sex, religion, political opinion, nationality, social origin or other distin- guishing characteristic shall be provided (ILO conventions 100 and 111)	4.2.3: equality of opportunity for all employees and con- tractors; grower must ensure equality of opportunity and treatment for all employees and contractors, regardless of race, colour, sex, religion, political opinion, nationality, social origin or other distinguishing characteristics
land rights			4.4.1: right to use the land can be demonstrated and does not diminish the legal or customary rights of other users; proof of ownership or use rights; where there are other potential rights, the grower must demonstrate that these rights are understood and are not being threatened or reduced

	EUREPGAP	Sustainable Agricultural Standards	IFOAM
labour condi- tions	12f #1: employment conditions must comply with local and national regulations with regard to wages, workers age, working hours, working conditions, job security, unions, pensions and all other legal and health require- ments 12f #2: growers and packers must consult with their customers to ensure compliance with specific company policies regarding worker welfare 12f #3: on site living quarters must be habitable and have the basic services and facilities	<ul> <li>5.3: direct hire of workforce, except when a contractor is able to provide specialized or temporary services under the same environmental, social and labor conditions required by this standard</li> <li>5.6: labor contract or collective agreement</li> <li>5.10: forced labor is prohibited, including working under the regimen of involuntary imprisonment, in agreement with ILO Conventions 29 and 105 and national laws</li> </ul>	<ul> <li>8.1: operators shall have a policy on social justice; operators who hire fewer than ten (10) persons for labor and those who operate under a state system that enforces social laws may not be required to have such a policy</li> <li>8.2: in cases where production is based on violation of basic human rights and clear cases of social injustice, that product cannot be declared as organic</li> <li>8.3: operators not use forced or involuntary labor</li> </ul>
wages	see labour conditions	5.4: payment policies and procedures that guarantee the complete payment of workers on the dates agreed upon in the labor contract; payment must take place at the workplace, or by another arrangement agreed upon by the worker; detailed and comprehensive explanation of the salary paid and of any deductions made, allowing the worker to appeal in the case of perceived discrepancies. 5.5: workers must receive pay in legal tender greater than or equal to the regional average or the legally established minimum wage; in cases where the salary is negotiated through collective bargaining or other pact, the worker must have access to a copy of this document during the hiring process; for production, quota or piecework, the established on an eight-hour workday under average working conditions, or in cases where these conditions cannot be met	
health	8e #1: workers who handle and apply pesticides must be trained 8f #1: workers must be equipped with suitable protective clothing in accordance with label instructions and ap- propriate to the posed health and safety risks 8f #3: protective clothing and equipment must be stored separately from pesticides 12b #1: formal training must be given to all appropriate workers operating dangerous or complex equipment 12b #4: accident and emergency procedures must exist and instructions must be clearly understood by all work- ers 12c #1: first Aid boxes must be present at all permanent sites and in the vicinity of field work more details for handling of pesiticides in the EUREPGAP Protocol for Fresh Fruit and Vegetables point 8	5.15: all workers and their families must have access to medical services during working hours and in case of emer- gency; when legislation requires, farms must contract the services of a doctor or nurse with the necessary equipment to provide these services <i>very detailed standards on occupational health and safety (see Sustainable Agricultur Standards, point 6)</i>	

	EUREPGAP	Sustainable Agricultural Standards	IFOAM
child labour		<ul> <li>5.8: it is prohibited to directly or indirectly employ full- or part-time workers under the age of 15; in countries where the ILO Conventions have been ratified: Convention 138, Recommendation 146 (minimum age); farms contracting minors between the ages of 15 and 17 must keep a record of the special information for each minor (for details see Sustainable Agricultur Standards); workers between 15 and 17 years old must not work more than eight hours per day or more than 48 hours per week; their work schedule must not interfere with educational opportunities; these workers must not be assigned activities that could put their health at risk</li> <li>5.9: minors between 12 and 14 years old may work part-time on family farms if they are family members or neighbors in a community where minors have traditionally helped with agricultural work; schedule for these minors including school, transportation and work must not exceed ten hours on school days or eight hours on non-school days, and must not interfere with educational opportunities; special conditions must be fulfilled (for details see Sustainable Agricultur Standards).</li> </ul>	<ul> <li>8.6 operators shall not hire child labor; children are allowed to experience work on their family's farm or a neighboring farm provided that:</li> <li>a. such work is not dangerous or hazardous to their health and safety;</li> <li>b. it does not jeopardize the children's educational, moral, social, and physical development;</li> <li>c. children are supervised by adults or have authorization from a legal guardian</li> </ul>
unions		5.12. right to freely organize and voluntarily negotiate their working conditions in a collective manner as established in ILO Conventions 87 and 98, not impede workers from form- ing or joining unions, collective bargaining or organizing for ideological, religious, political, economical, social, cultural or any other reasons; periodical opportunities for workers to make decisions regarding their rights and alternatives to form any type of organization for negotiating their working conditions	8.4: employees and contractors of organic perations have the freedom to associate, the right to organize and the right to bargain collectively

	EUREPGAP	Sustainable Agricultural Standards	IFOAM
change of local commu- nities way of life, economy and culture		<ul> <li>7.1: respect areas and activities that are important to the community socially, culturally, biologically, environmentally and religiously</li> <li>7.2: policies and procedures for consulting and considering the interests of local populations and community interest groups regarding new works, production areas, or operational changes that could have a negative impact on their quality of life</li> <li>7.3: policies and procedures for prioritizing the hiring and training of a local labor force and for contracting and acquiring local services and products</li> <li>7.4: protection and conservation of community natural resources, collaborate with the development of the local economy, and contribute fairly towards the costs of the community infrastructure</li> <li>7.5: help with environmental education efforts in the local school system and must support and collaborate with local research in areas related to this standard</li> <li>5.17: mechanisms to guarantee access to education for the school-age children that live on the farm</li> <li>5.18: educational program directed towards administrative and operative personnel (farm workers) and their families</li> </ul>	
discrimination		5.2: farm must not discriminate in its labor and hiring policies and procedures along the lines of race, color, gender, age, religion, social class, political tendencies, nationality, syndi- cate membership, sexual orientation, marital status or any other motive as indicated by applicable laws, ILO Conven- tions 100 and 111, and this standard; farm must offer equal pay, training and promotion opportunities and benefits to all workers for the same type of work; farm must not influence the political, religious, social or cultural convictions of work- ers	8.5 operators shall provide their employees and contractors equal opportunity and treatment, and shall not act in a discriminatory way
land rights			

## A-4 Biomass Criteria for Certification of Green Electricity

The following overview for sustainability criteria for biomass used in certification schemes for green electricity is based on Oehme (2006).

	Eugene	Austrian Ecolabel UZ 46	Bra Miljöval	Ecoenergia
Country	Europe	Austria	Sweden	Finnland
responsible body	Non-profit membership-based organisation of green energy labelling bodies in Europe	Federal Ministry of Agriculture and Forestry, Environment and Water Management	The Swedish Society for Nature Conserva- tion	Suomen luonnonsuojeluliitto (Finnish Association for Nature Conservation)
energy crops	dedicated energy crops, where crops are grown for energy	primary biomass: plants or parts of plants directly used for electricity generation without chemical conversion (wooden, cellulosic or oil-containing biomass)	energy forest	
forestry	forestry and arboricultural material (wood from existing plantations, natural and semi- natural woodland and urban forestry)	forestry biomass, free of halogenated organic compounds: wood from forests, open fields and energy wood fields firewood, chips, residues from scantling production, wood or bark pellets, gas produced from wood, char- coal, chopped straw	wood fuel	chipped wood, wood residue from the mechanical forest industry, bark and sawdust from the forest processed fuels originationg from wood (pellets and briquettes)
agriculture and agricul- tural residues	residual straw from agriculture	agricultural biomass: agricultural plants, crop residues, untreated or processed by-products (e.g. straw, oil seeds, etc.)	straw fuel and other fuels from agricultural land	biomass grown on fields ('energy willows', straw, reed canary-grass)
wood resi- dues, waste wood	urban waste wood collected separately (un- painted, untreated, or unpressurised wood, not containing plastics, or metals); residues of the wood industry (e.g. sawdust)	saw residues		clean wastewood

	Eugene	Austrian Ecolabel UZ 46	Bra Miljöval	Ecoenergia
(industrial)	biomass residues from landscape and park	secondary biomass: residues of utilization of	the pulp industry's so-called 'lutar' are also	biofuels from the pulp and paper
biomass	management; vegetable processing biomass	organic matter; especially for human or ani-	approved	industry (black liquor and tree bark),
residues	residues from food industry	mal nutrition; utilization in households or		natural vegetation harvested from
		industry, where organic matter has undergone		shores and waterway areas / reed
		a chemical alteration (e.g. manure and liquide		canary grass, common reed)
		manure, garbage of canteens or kitchens)		
GMO			no biofuel from GMO	
biomass fuel	Dedicated energy crops used in new gener-	After burning biofuel, the nutrients in the ash	Wood fuel should come from FSC-certified	The Finnish Association for Nature
	ating stations shall come from FSC (Forest	must be returned to the type of ground from	forestry operations or from forestry operations	Conservation requires a chain of
	Stewardship Council) certified sources. A	which it has originated. (Details of the criteria	that do not fell in the following areas: key	custody (verification of origin) and the
	generation station is "new" if it has entered	see report.)	biotopes, according to the Regional Forestry	type of raw material used (chips from
	operation after January 1, 2001. For existing		Board or the equivalent according to the	a regeneration cut, chips from small-
	generating stations using wood (from dedi-		particular country's definition and methodol-	sized stemwood from silvicultural
	cated energy crops and forestry and arbori-		ogy cf. FSC 6.1.1b) · natural forests (FSC	cuttings, etc.) to be known.
	cultural material), the plant will have to draw		6.1.1a); · waste land; · uncultivated meadow	
	an action plan to ensure that the wood used		and pasture land (FSC 6.2.1a); $\cdot$ naturally	
	will be purchased from FSC certified sources		leaf-dominated damp or wetlands (FSC	
	within a time of 4 years.		6.1.2b); · the mountainous zone above the	
			nature conservation boundary as defined by	
			the Swedish Society for Nature Conservation	
agriculture /	For biofuel such as straw, and their equiva-			For 'energy forests', straw fuels, and
soil	lent, which are cultivated on agriculture land,			their equivalent, which are cultivated
	cultivation should be carried out with the goal			on agricultural land good water pro-
	to reduce water and pesticides use, and			tection practices must be adopted
	taking into consideration national best prac-			during cultivation.
	tices.			

	Gruener Strom Label	Ok-Power	Naturemade Basic	Naturemade Star (additional criteria)
Country	Germany	Germany	Switzerland	
responsible body	Gruener Strom Label e.V. (EUROSOLAR e.V., BUND, VERBRAUCHER INITIATIVE e.V., IPPNW, BdE e.V., NABU e.V., DNR et al.	EnergieVision e.V. (Öko-Institut, Ver- braucher-Zentrale Nordrhein-Westfalen, WWF Germany)	Its advisory board consists	ed to promote environment- friendly electricity) of representatives from NGO, renewable en- tion for water economy, electricity producers, power users.
energy crops	Biomass in accordance with biomass regulation (Federal Law Gazette I 2001, 1234)	All plants according to the EEG		
wood resi- dues, waste wood	biomass regulation excludes waste wood, if PCB or PCT > 0.005% (mass), mercury > 0.0001% (mass)			
GMO			No use of genetically modified plants for elec- tricity production	
	Biomass fuel need to be comply with criteria of organic farming (AGÖL or EEC Regulation 2092/91). These criteria do not apply for cultivated biomass for cofermentation in rural biogas plants (< 500 kWe) and thereby contributes to energy output by 50% at the maximum.	Biomass from dedicated cultivation (rapeseed oil, whole plant, short rotation wood) shall come from certified organic farming or FSC (Forest Stewardship Council) certified forestry.		Tropic timber shall come from FSC (Forest Stewardship Council) certified forestry. Un- treated wood comply with a standard which is oriented towards the FSC (criteria for plants using wood fuel or waste wood).
agriculture / soil		Biomass from dedicated cultivation (rapeseed oil, whole plant, short rotation wood) shall come from certified organic farming.	The long-term fertility and productivity of the soil used to produce the fuel has to be ensured.	Biomass from dedicated cultivation need to comply with guidelines for integrated crop protection (criteria for fermentation of green biomass).

	Milieukeur	Green Power	Green-e	Environmental Choice
Country	Netherlands	Australia	USA (New England, NY, Mid Atlan- tic, OH, TX, IL, MI)	Canada
responsible body	Stichting Milieukeur	Australian Government, Dep. of Energy, Utilities & Sustainability	Non-Profit Center for Resource Solutions, CA. In each, Green-e works with Regional Advisory Committees	Environment Canada's ecolabelling program
energy crops	Electricity Code 1998, 36a par.1 sub j. This law defines Biomass as "the		All energy crops	Dedicated energy crops (b)
agriculture and agricultural residues GMO				Agricultural wastes that are solid residues arising from the harvesting and processing of agricultural crops that might otherwise be sent to landfill and/or incinerated
biomass fuel	Utilisation of any materials (including wastes) derived from forests other than sustainably harvested plantation forests is excluded. Plantation-derived wastes should not be sourced from plantations that clear or have cleared	wastes) from high conservation value	If generated from dedicated energy crops: i) use only dedicated energy crops that have been sourced from operations that have implemented a sound environmental management system and are adhering to sound	"Clean biomass" means organic materials that have, at no stage in their lifecycle, been treated with organic and/or inorganic substances to change, protect or supplement the physical properties of the materials (including inter alia synthetic chemical pest-control products, fungicides, wood preservatives, paints, varnishes or other surfaces coatings,

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	Milieukeur	Green Power	Green-e	Environmental Choice
	after 1990, existing old growth or	remnant native vegetation) are not	environmental management prac-	halogenated compounds and/or compounds containing
	native forests.	acceptable under Green Power.	tices, and ii) ensure the rate of	heavy metals).
			harvest does not exceed levels that	
			can be sustained.	
agriculture /	Animal or animal-related biomass is			i) Use only wood-wastes and/or agricultural wastes that
soil	permitted for the label only if the			have been sourced from operations that have implemented
	biomass applied has been gathered			a sound environmental management system and are ad-
	from processes in which the main			hering to sound environmental management practices, ii)
	product fulfils the criteria of Organic			ensure the rate of harvest does not exceed levels that can
	Farming (EKO) or Milieukeur criteria			be sustained, and iii) not use wastes from species that are
	for farming.			listed in the CITES Appendices.

## A-5 List of URL for relevant sources of criteria and standards

General Systems for Biomass Products

American Tree Farm System: www.treefarmsystem.org Basel Criteria for Responsible Soy Production: http://assets.panda.org/downloads/05\_02\_16\_basel\_criteria\_engl.pdf Clean Clothes Campaign: http://www.cleanclothes.org/codes/ccccode.htm EUREPGAP Protocol for Fresh Fruit and Vegetables: http://www.agribusinessonline.com/regulations/eurepprotocol.pdf Fairtrade Labelling Organisations International FLO: http://www.fairtrade.net Flower Label Programm (FLP): http://www.fairflowers.de Forest Stewardship Council (FSC): http://www.fsc.org Green Gold Label: www.controlunion.com/certification/program/Program.aspx?Program\_ID=19 Pan-European Forest Council (PEFC): www.pefc.org RSPO Principles and Criteria for Sustainable Palm Oil Production: www.rspo.org Sustainable Agricultural Standards: www.rainforestalliance.org/programs/agriculture/certified-crops/standards.html Sustainable Forestry Initiative Standard (SFIS): www.aboutsfb.org Utz Kapeh - Codes of Conduct: www.utzkapeh.org Green Electricity Austrian Ecolabel - Austria: www.umweltzeichen.at

Bra Miljöval - Sweden: www.snf.se/bmv/english.cfm

Ecoenergia - Finland: www.ekoenergia.info/english/

Environmental Choice - Canada: www.environmentalchoice.ca

Eugene Standard: www.eugenestandard.org

Green-e – USA: www.green-e.org

Green Power – Australia: <u>www.greenpower.com.au</u>

Gruener Strom Label – Germany: <u>www.gruenerstromlabel.de</u>

Milieukeur - Netherlands: www.milieukeur.nl

naturemade - Switzerland: www.naturemade.ch

ok-power – Germany: <u>www.ok-power.de</u>